

# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS

(A Fiduciary Component Unit of the City of St. Louis, Missouri)

## ANNUAL FINANCIAL REPORT

Fiscal Years Ended September 30, 2023 and 2022

# **BOARD OF TRUSTEES**

# Active Police Officers

Det. Wallace K. (Kent) Leopold, Chairman - Term Expires September 30, 2024 Det. Leo G. Rice, Secretary - Term Expires September 30, 2026 Lt. Sean Reape - Term Expires September 30, 2025

# **Retired Police Officers**

Sgt. Michael A. Frederick, Secretary - Term Expires September 30, 2024 Det. Samuel G. Zouglas - Term Expires September 30, 2026 Lt. Col. Gerald J. Leyshock - Term Expires September 30, 2025

# Mayoral Appointees

Ret. Sgt. John L. McLaughlin - Term Expires September 30, 2024 Second Mayoral Appointment Currently Vacant

# Ex-Officio

Beverly Fitzsimmons, Deputy Comptroller

# **KEY STAFF MEMBERS**

Mark Lawson, J.D., Executive Director Kelly J. Briley, Assistant Executive Director

# Founded in 1957 -- The mission of **THE POLICE RETIREMENT SYSTEM OF ST. LOUIS**

is to provide retirement benefits for all commissioned Members of the St. Louis Metropolitan Police Department and their legal survivors and dependents. The Board of Trustees and its staff shall act as fiduciaries to the trust fund, utilizing all the powers granted under Missouri state statutes to protect the fund from fraud or any other adverse action.

	Page
BOARD OF TRUSTEES	i
MISSION STATEMENT	ii
INDEPENDENT AUDITOR'S REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	4
FINANCIAL STATEMENTS	
Statements of Fiduciary Net Position	10
Statements of Changes in Fiduciary Net Position	11
Notes to Financial Statements	12
REQUIRED SUPPLEMENTARY INFORMATION	
GASB Statement No. 67 Pension Elements - System Related:	
Schedules of Changes in Net Pension Liability	41
Schedules of Net Pension Liability and Related Ratios	42
Schedules of Employer's Contributions	43
Schedules of Annual Money-Weighted Rate of Return on Investments	44
Notes to Required Supplemental Information	45
GASB Statement No. 68 Pension Elements - System Staff Pension Related:	
Schedules of the System's Proportionate Share of the Net Pension Liability of the	
Employees Retirement System of the City of St. Louis (ERS), a Cost-Sharing,	
Multi-Employer Defined Benefit Pension Plan	47
Schedules of the System's Contributions to the Employees Retirement System of	
the City of St. Louis (ERS), a Cost-Sharing, Multi-Employer Defined Benefit	40
Pension Plan	48
OTHER SUPPLEMENTAL INFORMATION	
Graphs:	
Net Position	50
Additions to Net Position	51
Deductions from Net Position	52
Investments	53
Benefits Paid to Retirees and Beneficiaries	54
Administrative Expenses	54
Investment Management and Custodial Fees	55
Summary of Insurance Coverage	56
Historical Trend Information	57



12655 Olive Blvd., Suite 200 St. Louis, MO 63141 314.275.7277

#### SIKICH.COM

#### **INDEPENDENT AUDITOR'S REPORT**

#### The Board of Trustees THE POLICE RETIREMENT SYSTEM OF ST. LOUIS

#### **REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

#### **Opinion**

We have audited the accompanying financial statements of **THE POLICE RETIREMENT SYSTEM OF ST. LOUIS** (the System) as of and for the years ended September 30, 2023 and 2022, and the related notes to financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the System as of September 30, 2023 and 2022 and the respective changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental

Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Board of Trustees, Mission Statement and Other Supplemental Information but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other supplemental information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Sikich LLP

St. Louis, Missouri March 27, 2024

The following Management's Discussion and Analysis (MD&A) of The Police Retirement System of St. Louis (the System) provides an overview of the System's financial activities for the fiscal year ended September 30, 2023. The MD&A should be read in conjunction with the System's financial statements and supplemental information.

#### FINANCIAL HIGHLIGHTS

During the System's fiscal year ended September 30, 2023 the U.S. and global economic markets showed substantial signs of strengthening. This followed the System's fiscal year ended September 30, 2022, in which there was a low interest rate environment and declining markets. Much of the world entered a low interest rate environment which resulted in limited returns from fixed income investments and has caused investors to focus on finding income returns in equity markets and alternative investments. With this in mind the System is well diversified and the portfolio is continually managed and monitored to an investment policy established to minimize market risks. The System is a long-range proposition and is responsible for administering benefits to police officers of the City of St. Louis (the City) who have dedicated their careers as public servants to the residents and businesses of the St. Louis metropolitan area. The System has and will continue to provide benefits in a prudent and professional manner to its active and retired Members and their beneficiaries.

The System's net position was \$832 million at September 30, 2023, which represents an increase of \$40 million or 5.0% from September 30, 2022. This increase was primarily due to market appreciation in the fair value of investments in the current year of \$67 million versus the depreciation in the fair value of investments in the prior year of (\$108) million.

Additions to net position for the fiscal year 2023 were \$122 million as compared to additions of (\$60) million for fiscal year 2022. This figure is comprised of \$80 million in net investment income, \$4 million in Members' contributions, and \$38 million in employer's contributions. Additions to net position increased \$182 million from 2022, a 303% increase due to a \$182 million higher return on the System's investments in fiscal year 2022. The employer's contributions were \$38 and \$37 million for the 2023 and 2022 fiscal years, respectively.

Deductions from net position were \$82 and \$79 million for the 2023 and 2022 fiscal years, respectively. Benefit payments and refunds of Member's contributions combined represent 98% of the total deductions from net position for both fiscal years 2023 and 2022. The remaining 2% represents the administrative cost to operate and manage the System.

The overall investment return for the System was 13.02% and (7.27)% for fiscal years ended September 30, 2023 and 2022, respectively. The actuarial assumption interest rate of return used for funding purpose was 7% (7.15% less 0.15% for administrative expense) at both September 30, 2023 and 2022. Active oversight by the Board of Trustees continues to ensure the System retains top performing investment managers while maintaining a balanced investment portfolio.

Changes in active Members' benefits resulted from:

	For The Years Ended September 30			
	2023	2022	2021	
New entrants	32	75	60	
Service retirements:				
Regular	(48)	(72)	(43)	
Disability	(2)	(2)	(2)	
Death	-	-	(3)	
Members requesting a refund withdrawal	<u>(98)</u>	<u>(99)</u>	<u>(111)</u>	
Net Change In Active Members	<u>(116)</u>	<u>(98)</u>	(99)	

As of October 1, 2023, 2022, and 2021 the date of the most recent actuarial valuation (aggregate actuarial cost method - used for funding), the System's actuarial value of assets, including present value of future Members' contributions, were:

		October 1	
	2023	2022	2021
Present Value of Future Benefits	\$ 1,218,592,744	1,201,365,020	1,197,325,522
Actuarial Value of Assets (AVA)	\$ 871,099,654	869,557,531	870,155,717
Present Value of Future Member Contributions	34,420,909	35,761,515	37,978,315
Total AVAs, Including Present Value Of Future Member			
Contributions	\$ 905,520,563	905,319,046	908,134,032
Funded Status	80.72%	75.36	75.85

This ratio increased as a result of higher investment returns than the actuarial expected returns during the year ended September 30, 2023. For actuarial valuation computations, actuarial expected investment returns on the actuarial value of assets are recognized over a 5-year period starting with the year originated. The present value of future benefits increased due to an increase in liabilities due to plan experience. The primary contributors were salary increases higher than expected and cost-of-living adjustments of 3% for those eligible versus the assumption of 2.5%.

#### FINANCIAL STATEMENTS

The financial statements, notes to financial statements, and required supplemental information (RSI) were prepared in conformity with Governmental Accounting Standards Board Statement No. 67 (GASB 67), *Financial Reporting for Pension Plans*. GASB 67 replaced GASB 25 and GASB 50 as reporting standards for governmental employer pension systems.

In accordance with GASB 67, the System highlights the following information reflected in this financial report:

- GASB 67 only affects reporting requirements and does not prescribe funding methods which could be different. The System will continue to use a funding policy that computes contribution amounts (normal cost) over the future working lifetime of current participants (the aggregate actuarial cost method). For financial reporting purposes, the System is required to use the entry age actuarial cost valuation method in determining the normal cost of the System's benefits, expressed as a percent of active covered payroll for service retirement benefits, disability benefits, survivor benefits, and administrative expenses (excluding expenses related to the investment of the System's assets, all of which are covered by investment return). The contribution amount required to amortize any unfunded actuarial liability is determined annually and as a percentage of participants covered payroll. The required contribution amounts are to be determined by regular annual actuarial valuations, conducted by the System's actuary.
- GASB 67 classifies the System as a single-employer public pension plan for reporting purposes.
- The discount rate used to calculate the present value of future benefit payments for reporting purposes is based upon the projected plan net position (PNP) using actuarial assumptions about contributions, benefit payments, and the long-term rate of return. If the projected PNP is not sufficient to cover projected benefit payments, a blended discount rate is required using both the weighted average of the long-term rate of return and the muni-bond rate for periods after the PNP is exhausted. The System currently uses the long-term discount rate of 7% investment return (7.15% less 0.15% administrative expenses) and expects assets will be sufficient to cover PNP until 2061. Since the PNP was projected to be insufficient to make all projected benefit payments of current plan Members and their beneficiaries, a blended discount rate of 6.44% was used to calculate the System's present value of future benefit payments.
- Footnote requirements include the target asset allocation including long-term expected real rate of return, investments representing 5% or more of the System's fiduciary net position, employer's net pension liability, summary of actuarial assumptions, and sensitivity of net pension liability to changes in the discount rate.
- RSI includes a schedule of changes in employer's net pension liability, schedule of employer's net pension liability, schedule of employer's contributions, and schedule of annual money-weighted rate of return on investments. Notes to the RSI include significant methods and assumptions used in calculating the actuarially determined contributions.

The financial statements section of the annual financial report consists of:

- The statements of fiduciary net position include the System's assets, deferred outflows, liabilities, deferred inflows, and resulting net position. The net position is restricted for pensions. It is a snapshot of the financial position of the System at that specific point in time.
- The statements of changes in fiduciary net position summarizes the System's financial transactions that have occurred during the current and previous fiscal years.
- The notes to financial statements are an integral part of the above financial statements and include additional information not readily evident in the statements themselves.

Other items included in the annual financial report are the MD&A, RSI, and other supplemental information which provide other information considered useful in evaluating the condition of the System.

#### FINANCIAL ANALYSIS

Total assets at September 30, 2023 were \$837,798,122 and were mainly comprised of cash, investments, and receivables. Total assets increased \$43,979,242 or 5.5% from the prior year, mainly due to an increase in investments of \$24,026,998 and an increase in the employer contribution of \$18,946,785.

Total liabilities at September 30, 2023 were \$5,423,478 and consisted of unsettled investment purchase transactions, net pension liability - System's staff pension related, and accrued expenses. Total liabilities increased \$4,094,792 or 308.18% from the prior year, mainly due to the increase in unsettled investment purchase transactions of \$3,817,724 and an increase in the net pension liability - System's staff pension related of \$291,969.

The System's staff participate in the Employees Retirement System of the City of St. Louis (ERS), a costsharing, multi-employer defined benefit plan. The pension elements required to be reported in the statements of fiduciary net position include: 1) net pension liability and 2) deferred outflows/inflows of resources.

Net position - restricted for pensions was \$832,553,398 at September 30, 2023, an increase from the prior year of \$40,138,758 or 5.1%. This increase resulted mainly from the increase in the fair value of investments. Benefits paid by the System have exceeded investment earnings in seven of the last ten fiscal years.

. ~.

				Total Change				
		S	eptember 30		Amou	nt	Percenta	ge
		2023	2022	2021	2023	2022	2023	2022
ASSETS								
Investments	\$	806,468	782,441	923,573	24,027	(141,132)	3.1 %	(15.3)
Cash and cash								
equivalents		9,231	9,955	8,023	(724)	1,932	(7.3)	24.1
Receivables		22,052	1,374	1,107	20,678	267	1504.9	24.1
Capital assets, net		47	49	55	(2)	(6)	(4.1)	(10.9)
Total Assets		837,798	793,819	932,758	43,979	(138,939)	5.5	(14.9)
DEFERRED OUTFLOWS								
System's staff pension								
related		205	54	173	151	(119)	279.6	(68.8)
LIABILITIES		5,423	1,329	1,280	4,094	49	308.1	3.8
DEFERRED INFLOWS								
System's staff pension								
related		27	129		(102)	129	(79.1)	100.0
NET POSITION	\$	832,553	792,415	931,651	40,138	(139,236)	5.1 %	(14.9)

Following is a condensed version of the statements of fiduciary net position (dollars in thousands):

#### **Revenues - Additions to Net Position**

Net investment income totaled \$79,801,713 in fiscal year 2023 which represents an increase of \$182,422,824 from the previous fiscal year net investment loss of (\$102,621,111). The increase resulted mainly from appreciation in the fair value of investments being \$176,323,171 more for fiscal year 2023 as compared to fiscal year 2022. Investment income (loss) below is net of investment expenses (management, securities lending, and custodial fees) totaling \$3,780,772 which increased by \$1,346,879 or 55.3% from fiscal year 2022.

The reserves needed to finance retirement benefits as well as death and disability benefits are accumulated through the collection of employer's and Members' contributions and through earnings on investments. Members, excluding Members participating in the DROP, contribute 7% of their salary to fund future retirement benefits. This percentage is set by State Statute and was unchanged from the prior fiscal year. Contributions income totaled \$42,406,314 (\$37,893,571 from the employer and \$4,512,743 from Members) for the year ended September 30, 2023, a decrease of \$55,347 or 0.1% from the prior year.

#### **Expenses - Deductions from Net Position**

The primary expenses of the System include the payment of pension benefits to retirees and beneficiaries, refunds of Members' contributions, and administrative expenses to operate the System. Total expenses for fiscal year 2023 were \$82,069,269, an increase of \$2,992,184 or 3.8% from fiscal year 2022. This increase is mainly due to an increase in benefits paid to retirees and beneficiaries.

Following is a condensed version of the statements of changes in fiduciary net position (dollars in thousands):

	For The Years			Total Change				
		End	ed September 30		Amou	nt	Percenta	ige
		2023	2022	2021	2023	2022	2023	2022
ADDITIONS								
Net investment income (loss)	\$	79,802	(102,621)	167,071	182,423	(269,692)	(177.8) %	(161.4)
Employer's contributions		37,893	37,289	32,839	604	4,450	1.6	13.6
Members' contributions		4,512	5,172	5,898	(660)	(726)	(12.8)	(12.3)
Total Additions		122,207	(60,160)	205,808	182,367	(265,968)	(303.1)	(129.2)
DEDUCTIONS								
Benefits paid		72,954	69,977	65,982	2,977	3,995	4.3	6.1
Refunds of Members'								
contributions		7,809	7,856	5,401	(47)	2,455	(0.6)	45.5
Administrative expenses		1,306	1,243	1,424	63	(181)	5.1	(12.7)
Total Deductions		82,069	79,076	72,807	2,993	6,269	3.8	8.6
CHANGE IN NET POSITION		40,138	(139,236)	133,001	179,374	(272,237)	(128.8)	(204.7)
NET POSITION, BEGINNING OF YEAR		792,415	931,651	798,650	(139,236)	133,001	(14.9)	16.7
NET POSITION, END OF YEAR	\$	832,553	792,415	931,651	40,138	(139,236)	5.1 %	(14.9)

#### CAPITAL ASSETS

The System's capital assets as of September 30, 2023 totaled \$47,369 (net of accumulated depreciation) which consists of furniture, equipment and software. Total capital assets at September 30, 2023 decreased from 2022 in the amount of \$1,879 due to disposing of assets and an additional year of depreciation expense higher than the cost of the additions. Total capital assets at September 30, 2022 decreased from 2021 in the amount of \$6,124 due to disposing of some assets and an additional year of depreciation expense.

						Total Ch	ange	
	September 30			Amou	ınt	Percen	itage	
		2023	2022	2021	2023	2022	2023	2022
CAPITAL ASSETS								
Furniture, equipment, and software	\$	717,105	710,587	715,306	6,518	(4,719)	0.9 %	(0.7)
Accumulated depreciation		(669,736)	(661,339)	(659,934)	(8,397)	(1,405)	1.3	0.2
Total Capital Assets, Net Of								
Accumulated Depreciation	\$	47,369	49,248	55,372	(1,879)	(6,124)	(3.8)	(11.1)

#### SUMMARY

The System's net position - restricted for pensions has increased in seven out of the past ten years. The decrease (which occurred in fiscal years 2022, 2019, and 2015) were the result of poor investment performance due to economic slowdowns that detrimentally affected most pension systems in those years. The Board of Trustees believe, and the actuarial calculations confirm, that the System is in a financial position to meet its current and projected obligations in the immediate future. However, current actuarial projections using the GASB method indicate that the System may have an insufficient net position to make all projected future benefit payments of current Members of the System and their beneficiaries after 2061 if there are no contributions for future members. With a continued focus on a prudent investment program, cost controls, and strategic planning, the System should over time improve its current financial position.

For most public retirement systems the greatest attention is given to the current actuarial valuation results, and in particular the percentage of the current unfunded actuarial liability and the amount of the employer's contribution, it is important to remember that each valuation is merely a snapshot in the long-term progress of a pension fund's life, It is more important to judge each year's valuation results relative to historical trends, as well as trends expected into the future.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide the Board of Trustees, our Members, and other users of our financial report with a general overview of the System's finances and to demonstrate the System's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact:

Mark Lawson, J.D., Executive Director The Police Retirement System of St. Louis 2020 Market Street St. Louis, MO 63103-2210 or mark.lawson@stlouisprs.org

#### 

	Septem	ber 30
	2023	2022
ASSETS		
Investments at fair value:		
Equities:		
Collective investment funds	\$ 267,518,424	253,325,212
Corporate stocks	114,453,903	108,673,590
Fixed income:		
Corporate bonds	47,727,849	43,458,044
Mortgage backed securities	26,197,570	22,562,714
Government securities	20,810,590	15,049,549
Collective investment funds	65,171,280	27,125,002
Partnership interests	167,491,968	192,324,645
Money market funds	17,740,544	25,608,180
Real estate securities funds	58,282,534	72,660,209
Hedge funds	20,037,118	20,654,537
Investment property	1,036,400	999,500
Total Investments	806,468,180	782,441,182
Cash and cash equivalents	9,230,595	9,954,848
Receivables:		
Employer contribution	18,946,785	-
Interest and dividends	1,244,733	820,075
Unsettled investment sale transactions	1,803,782	471,995
Benefits recoverable	56,678	81,532
Total Receivables	22,051,978	1,373,602
Capital assets, net of accumulated depreciation	47,369	49,248
Total Assets	837,798,122	793,818,880
DEFERRED OUTFLOWS OF RESOURCES		
System's staff pension related	205,703	54,144
LIABILITIES		
Unsettled investment purchase transactions	4,382,848	565,124
Net pension liability - System's staff pension related	540,366	248,397
Accrued investment management fees	354,006	326,317
Accrued administrative expenses	146,258	188,848
Total Liabilities	5,423,478	1,328,686
DEFERRED INFLOWS OF RESOURCES		
System's staff pension related	26,949	129,698
NET POSITION - RESTRICTED FOR PENSIONS	\$ 832,553,398	792,414,640

# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION

	For The Years Ended September 30		
	2023	2022	
ADDITIONS TO NET POSITION ATTRIBUTED TO			
Investment income (loss):			
Net appreciation (depreciation) in fair value of investments	\$ 67,647,171	(108,676,000)	
Interest:			
Corporate bonds	4,500,567	2,603,242	
Government obligations	518,606	485,852	
Partnerships	5,178,812	2,157,329	
Other	1,436,699	170,591	
Dividends	2,442,201	2,710,836	
Securities lending income	1,836,455	325,241	
Recapture commissions	2,532	3,111	
Class action settlements and other income	19,442	32,580	
Total Investment Income (loss)	83,582,485	(100,187,218)	
Less - Investment management, securities lending, and			
custodial fees	3,780,772	2,433,893	
Net Investment Income (Loss)	79,801,713	(102,621,111)	
Contributions:			
Employer	37,893,571	37,289,426	
Members	4,267,277	4,931,551	
Portability and restoration	245,466	240,684	
Total Contributions	42,406,314	42,461,661	
Total Additions	122,208,027	(60,159,450)	
DEDUCTIONS FROM NET POSITION ATTRIBUTED TO			
Benefits paid to retirees and beneficiaries	72,954,227	69,977,396	
Refunds of Members' contributions	7,808,563	7,856,810	
Administrative expenses	1,306,479	1,242,879	
Total Deductions	82,069,269	79,077,085	
CHANGE IN NET POSITION	40,138,758	(139,236,535)	
NET POSITION - RESTRICTED FOR PENSIONS,			
BEGINNING OF YEAR	792,414,640	931,651,175	
NET POSITION - RESTRICTED FOR PENSIONS, END OF YEAR	\$ 832,553,398	792,414,640	

#### **NOTE A - DESCRIPTION OF PLAN**

**THE POLICE RETIREMENT SYSTEM OF ST. LOUIS** (the System) administers a single employer defined benefit pension plan providing pension benefits to the City of St. Louis police officers (the Members). Membership in the System consists of:

	September 30		Increase	
	2023	2022	(Decrease)	
Benefit status:				
Retirees	1,465	1,449	16	
Beneficiaries	509	503	6	
Total Benefit Status	1,974	1,952	22	
Current active Members:				
Vested - participating in DROP	29	40	(11)	
Vested - non-DROP	234	252	(18)	
Total Vested	263	292	(29)	
Nonvested	699	797	(98)	
Total Current Active Members	962	1,089	(127)	
Total Membership	2,936	3,041	(105)	

The System provides retirement benefits as well as death and disability benefits. Members can voluntarily retire after a minimum of 20 years of service or attaining age 55. The monthly allowance consists of 40% of the two-year average final compensation at 20 years of service, plus 2% of such final average compensation for each of the next five years of service, plus 4% of average final compensation for each additional year of service after 25 years up to a maximum of 30 years. The monthly allowance of Members who have in excess of 30 years of service is increased by 5%. The maximum pension is 75% of average final compensation.

Covered Members contributed 7% of their salary as specified by RSMo 86.320. Upon leaving employment due to service retirement, death, or disability due to an accident in the actual performance of duty, the Member's contributions are refunded. In addition, terminated Members receive interest.

The System implemented a Deferred Retirement Option Plan (DROP) feature during the System's fiscal year ended September 30, 1996. The DROP option is available to Members of the System who have at least 20 years of creditable service and have achieved eligibility for retirement. Those Members who elect to participate will continue active employment, will have a service retirement allowance credited monthly in the DROP account of the Member, and will no longer make contributions to the System. During participation in DROP, the Member will not receive credit for service and the Member shall not share in any benefit improvement that is enacted or becomes effective while such Member is participating in DROP. A Member may participate in DROP only once for any period up to five years, at which point the Member may re-enter the System. At retirement the funds in the Member's DROP account plus interest is available to the Member in a lump sum or in installments. The number of active Members with DROP account balances and currently participating at September 30, 2023 and 2022 were as follows:

	Currently	Total DROP	Account
	<u>Participating</u>	<u>Accounts</u>	Balances
<b>2023</b>	<b>43</b>	<b>242</b>	<b>\$ 39,802,734</b> 51,170,233
2022	40	274	

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The significant accounting policies consistently applied by the System in the preparation of the accompanying financial statements are summarized below:

#### 1. **Reporting Entity**

The System is a fiduciary trust fund of the City of St. Louis, Missouri (the City). As such, the System is included in the City's Annual Comprehensive Financial Report as a fiduciary component unit. The System and its Board of Trustees (Board) are not financially accountable for any other entities or other organizations. Accordingly, the System is the only entity included in this financial report.

#### 2. Board Composition

The Board shall consist of nine (9) Trustees, three (3) of whom are elected by the active Members of the System, three (3) of whom are elected by the retired Members of the System, two (2) of whom are appointed by the Mayor of the City, and one (1) of whom are Trustees by virtue of offices (Comptroller of the City or the Comptroller's designee -- Deputy Comptroller or the first Assistant Comptroller).

#### 3. Basis of Accounting

The financial statements were prepared using the accrual basis of accounting. Members' and employer's contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the System's benefit provisions. Expenses are recorded when the corresponding liabilities are incurred, regardless of when payment is made. Dividend income is recognized based on the ex-dividend date and interest income is recognized on the accrual basis as earned. Fair value changes are recorded as investment income or loss. Investment purchases and sales are recorded on a tradedate basis (the date upon which the transaction is initiated).

#### 4. GASB 67 Financial Reporting Model

The System's financial statements are prepared in conformity with GASB 67's financial reporting requirements for governmental pension systems. GASB 67 includes required presentation of the financial statements, notes to financial statements, and RSI. An actuarial calculation of the total and net pension liability as defined in the accounting standard is included in the notes to financial statements and RSI. Other comprehensive footnote disclosures include the sensitivity of the net pension liability to the discount rate and investment activity disclosures. The total employer's projected net pension liability is presented in the notes to financial statements and is calculated using a discount rate (long-term or blended) depending on the sufficiency of projected net position to cover projected benefit payments of retirees and beneficiaries.

#### **NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### 5. Investment Valuation

Investments are reported at fair value. Short-term money market investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. On September 30 or on the last reported bid price if no sale was made on that date, fixed-income securities are valued principally using quoted market prices provided by independent pricing services. For collective investments, fair value is determined and certified by the investment managers as of the reporting date. Hedge funds, limited partnership units, and real estate investment trust are measured at net asset value (NAV). Real estate investments are valued at estimated fair value as determined by the general partner, based upon appraisals provided by the investment manager. Hedge funds and limited partnership unit investments are reported at estimated fair value as determined by the general partner of the investment vehicle.

#### 6. Cash and Cash Equivalents

Cash on deposit with Commerce Bank N.A. is maintained for the System by the Treasurer of the City.

#### 7. **Operating Expenses**

Benefits paid and administrative expenses are approved by the Board and paid by the System.

#### 8. Use of Estimates

The preparation of the System's financial statements in conformity with accounting principles generally accepted in the United States of America requires management and the System's actuary to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions to and deductions from net position during the reporting period. Actual results could differ from those estimates.

#### 9. Capital Assets

Expenditures for furniture, equipment, and software exceeding \$1,000 are capitalized and depreciated over the estimated useful lives of the capital assets on the straight-line method as follows:

Asset	Years
Furniture, equipment, and software	3 - 10

Expenditures for repairs and maintenance are expensed as incurred. Gains and losses on disposition of capital assets are included in changes in fiduciary net position as realized.

#### **NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### 9. Capital Assets (Continued)

Capital assets consist of the following:

	September 30			
	2023	2022		
Furniture, equipment, and software - at cost Accumulated depreciation	\$ 717,105 (669,736)	710,587 (661,339)		
Total Capital Assets, Net Of Accumulated Depreciation	<u>\$ 47,369</u>	49,248		

Capital assets, net of accumulated depreciation, is summarized by major classification as follows:

	<b>For</b> T	he Year Ende	d September 3	30, 2023
Energian energian est	Balance September 30 2022	<u>Increases</u>	<u>Decreases</u>	September 30 2023
Furniture, equipment, and software, net	<u>\$ 49,248</u>	<u>    15,690   </u>	17,569	47,369
	For T	he Year Ended	September 30	, 2022
	Balance		-	
	September 30			September 30
	2021	Increases	Decreases	2022
Furniture, equipment,				
and software, net	\$ 55,372	23,309	29,433	49,248

Depreciation expense for the years ended September 30, 2023 and 2022 was \$16,336 and \$24,537, respectively.

#### 10. Staff Pension Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the Employees Retirement System of the City of St. Louis (ERS), a cost-sharing, multi-employer defined benefit plan, and additions to/deductions from ERS' fiduciary net position have been determined on the same basis as they are reported by ERS. For this purpose, contributions from employers and net pension liability are recognized on an accrual basis of accounting.

#### **NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### 11. Deferred Outflows/Inflows of Resources

In addition to assets, the statements of fiduciary net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of fiduciary net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The System currently has deferred inflows and outflows from GASB 68 pension elements from the System's staff participation in ERS which is reported on the statements of fiduciary net position.

#### NOTE C - CASH AND CASH EQUIVALENTS

The System's bank deposits and repurchase agreements are required by state law to be secured by the deposit of certain securities specified by RSMo 30.270. The collateralized securities are held by a trustee institution. The value of the securities must amount to the total of the System's cash not insured by the Federal Deposit Insurance Corporation (FDIC). The System's bank deposits were fully secured or collateralized at September 30, 2023 and 2022. The System's bank deposits and repurchase agreements were insured by the FDIC and collateralized with securities held by the Federal Reserve Bank in the System's name. The repurchase agreements at September 30, 2023 are pledged by a Federal Home Loan Mortgage Pool certificate (maturing May 1, 2033), Federal National Mortgage Association certificate (maturing May 20, 2050), and a Freddie Mac certificate (maturing December 16, 2058). The repurchase agreements at September 30, 2022 are pledged by a Federal Home Loan Mortgage Association certificate (maturing May 1, 2033), Federal Nortgage Pool certificate (maturing May 1, 2033), Federal Nortgage Association certificate (maturing May 1, 2027). All pledged collateral securities had an AA+ credit rating level.

Cash and cash equivalents consist of the following:

		September	r 30	
	 2023		202	22
	Bank	Carrying	Bank	Carrying
	 Balance	Amount	Balance	Amount
Repurchase agreements	\$ 8,600,858	8,600,858	9,300,542	9,300,542
Bank deposits	 795,922	629,737	780,379	654,306
Total	\$ 9,396,780	9,230,595	10,080,921	9,954,848

#### NOTE D - CONTRIBUTIONS RECEIVABLE - EMPLOYER

Contributions receivable - employer consists of the following:

	Septe	ember 30
	2023	2022
Current year contributions due from the employer as calculated		
by the System's actuary	\$ 37,893,571	37,289,426
Contributions received from the employer during the year	(18,946,786)	(37,289,426)
Total Contributions Receivable - Employer At End Of Year	<u>\$ 18,946,785</u>	<u> </u>

Missouri revised State Statutes require the City's contributions to be paid to the System in six equal monthly payments starting on July 1 and ending on December 1, 2023 and 2022, respectively. As a practice, the City historically has transferred the contribution to the System in a lump-sum at or near September 30. However, in fiscal year 2023, the City remitted according to State Statutes.

#### **NOTE E - INVESTMENTS**

Investments of the System are managed by various investment managers hired by the Board to invest according to investment policy guidelines established by the Board. The fair value of investments managed consisted of the following:

	Septembe	er 30
	2023	2022
Blackrock Global Emerging Markets (international equity -		
emerging markets):		
Collective investment funds - equity	\$ 33,289,200	34,441,307
Commerce Bank N.A. (fixed income and equity):		
Mortgage backed securities	26,197,570	22,562,714
Government securities	20,810,590	15,049,549
Collective investment funds - fixed income	7,068,824	6,839,093
Money market fund	1,020,352	405,467
Collective investment funds - preferred stock	47,727,849	43,458,044
	102,825,185	88,314,867
Crescent Capital Group (opportunistic fixed income):		
Partnership interest - fixed income		39,828,248
Dover Street IX, L.P. (private equity - fund of funds):		
Partnership interest - venture capital	12,136,457	13,221,250
ElmTree Net Lease Fund IV, L.P. (core real estate - private equity):		
Real estate securities fund	1,960,729	10,081,384
ElmTree Net Lease Fund V, L.P. (core real estate - private equity):		
Real estate securities fund	3,694,947	-
EnTrust Capital Diversified Fund QP, Ltd. (multi-strategy hedge fund):		
Hedge fund	62,313	946,821

	Septembe	er 30
	2023	2022
EnTrust Special Opportunities Fund III, L.P. (multi-strategy hedge fund		
of funds): Hedge fund	2,161,631	3,511,000
EnTrust Special Opportunities Fund IV, L.P (hedged equity hedge fund of funds):		
Partnership interest - venture capital secondary market	5,818,551	8,684,660
Falcon E&P Opportunities Fund, L.P. (private equity - oil and gas): Partnership interest - oil and gas	<u> </u>	301,777
GQG Partners International Equity Fund (international equity - emerging markets):		
Collective investment fund - equity	40,871,173	34,768,410
Hancock Timberland & Farmland (real estate farmland): Partnership interest - real estate	17,840,749	14,291,862
HarbourVest 2020 Global Fund, L.P. (private equity diversified): Partnership interest - venture capital	9,764,307	9,043,435
H.I.G Middle Market LBO Fund IV, L.P. (private equity - fund of funds): Partnership interest - venture capital	291,738	
IFM Global Infrastructure (U.S.), L.P. (private equity - core infrastructure): Partnership interest - infrastructure	20,265,536	15,709,603
Kennedy Capital Management, Inc. (domestic equity mid-cap - value):		- /
Corporate stocks Money market fund	28,368,102 1,396,331	24,072,387 993,041
woney market fund	29,764,433	25,065,428
Mattife Emerica Madate Date (EM Einst Income).		
MetLife Emerging Markets Debt (EM Fixed Income): Collective investment fund - fixed income	22,893,077	20,285,909
MFS Institutional Advisors, Inc. (domestic equity large-cap - value):		
Corporate stocks	39,954,496	40,179,348
Money market fund	<u> </u>	565,203 40,744,551
	40,474,434	40,744,551
Neuberger Berman Secondary Opportunities Fund III, L.P. (private equity - fund of funds):		
Partnership interest - venture capital secondary market	2,688,284	2,633,242
Neuberger Berman U.S. Defensive Equity Index PutWrite Fund, LLC (multi-strategy hedge fund):		
Hedge fund	17,813,174	16,196,716

	Septembe	er 30
	2023	2022
Neumeier Poma Investment Counsel, LLC (domestic equity small-cap - value):		
Corporate stocks	20,794,761	20,786,172
Money market fund	2,670,048	3,077,988
	23,464,809	23,864,160
The Northern Trust Company (domestic equity large-cap - core and small-cap growth):		
Collective investment funds - equity	132,490,675	135,465,576
Collective investment fund - fixed income	35,209,379	-
Money market fund	11,757,412	20,366,109
Corporate stocks	1,051,116	831,995
	180,508,582	156,663,680
Parametric Defensive Equity Fund LLC (S&P index option based):		
Partnership interest - options based	18,264,907	16,385,381
Petrocap Partners II, L.P. (private equity - oil and gas): Partnership interest - oil and gas	7,759,244	10,294,693
Detrogen Derthaus III I. D. (minute equity oil and ges)		
Petrocap Partners III, L.P. (private equity - oil and gas): Partnership interest - oil and gas	16,042,107	11,403,263
Principal U.S. Property Account (core real estate - equity): Real estate securities fund	52,626,858	62,578,825
RCP Multi-Strategy Fund, L.P. (LBO private equity): Partnership interest - venture capital	5,651,524	2,476,806
RCP II Fund, L.P. (LBO private equity): Partnership interest - venture capital	140,000	<u> </u>
Salient Zarvona Energy Fund II-A, L.P. (private equity - oil and gas): Partnership interest - oil and gas	6,613,084	10,852,433
Siguler Guff Small Buyout Opp IV (LBO private equity - fund of funds): Partnership interest - venture capital	12,599,604	10,195,216
Silchester International Investors (international equity large-cap - value): Collective investment fund - equity	39,530,100	30,739,419
Ullico Infrastructure Taxable Fund, L.P. (private equity - infrastructure/ energy):		
Partnership interest - infrastructure	21,150,892	15,367,357
Wellington Trust Company, N.A. (international equity small-cap - value):		
Collective investment fund - equity	21,337,276	17,910,500
1 2		

	Septembe	er 30
	2023	2022
Westfield Capital Management Company, L.P. (domestic equity		
mid-cap - growth):		
Corporate stocks	24,285,428	22,803,688
Money market fund	356,463	200,372
	24,641,891	23,004,060
Wind Point Partners, X-B, L.P. (private equity):		
Partnership interest	3,111,326	-
Zarvona III-A, L.P. (private equity - oil and gas):		
Partnership interest - oil and gas	7,353,658	11,635,419
Total Investments Managed	805,431,780	781,441,682
Investment property - real estate	1,036,400	999,500
Total Investments	\$ 806,468,180	782,441,182

Money market funds are invested in Northern Trust's Collective Government Short-term Investment Fund. The Fund invests substantially all of its assets in cash and securities issued or guaranteed as to principal and interest by the U.S. Government. The Fund seeks to preserve value at \$1 per share, but the value is not guaranteed.

The System's investments are continuously exposed to various types of inherent risks. These risks are mitigated by the System's development and continual monitoring of sound investment policies. The maturities, credit rating by investment, and foreign currency exposures by asset class schedules are presented as follows to provide an illustration of the System's current level of exposure to various risks.

The System categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs which can include quoted prices for similar assets or liabilities in active or inactive markets, or market-corroborated inputs; and Level 3 inputs are significant unobservable inputs, which generally results in a government using the best information available and may include the government's own data.

The remaining investments not categorized under the fair value hierarchy are shown at net asset value (NAV). NAV is used as a practical expedient to estimate the fair value of the System's interest therein, unless it is probable that all or a portion of the investment will be sold for an amount different from NAV. As of September 30, 2023, the System had no specific plans or intentions to sell investments at amounts different from NAV.

The inputs and methodologies used for valuing investment securities are not necessarily an indication of the risk associated with investing in those securities.

The System has the following recurring fair value level measurements as of September 30, 2023 and 2022:

		2023		
Investments by fair value level:	 Total	Level 1	Level 2	Level 3
Corporate stocks:				
Domestic	\$ 107,935,585	107,935,585	-	-
International	6,518,318	6,518,318	-	-
Government bonds, agencies, and mortgaged backed				
securities	47,008,160	-	47,008,160	-
Corporate bonds:				
Domestic	42,154,572	-	42,154,572	-
International	5,573,277	-	5,573,277	-
Investment property	1,036,400	-	-	1,036,400
Total Investments By Fair Value Level	 210,226,312	114,453,903	94,736,009	1,036,400
Investments measured at net asset value (NAV):				
Collective investment funds:				
Domestic equity	132,490,674			
International equity	135,027,750			
Domestic fixed income	65,171,280			
Limited partnership units	167,491,968			
Hedge funds				
Real estate investment trust	20,037,118			
	 58,282,534			
Total Investments Measured At NAV	 578,501,324			
Total Investments Measured At Fair Value	\$ 788,727,636			
		2022		
Investments by fair value level:	 Total	Level 1	Level 2	Level 3
Corporate stocks:				
Domestic	\$ 102,147,832	102,147,832	-	-
International	6,525,758	6,525,758	-	-
Government bonds, agencies, and mortgaged backed				
securities	37,612,263	-	37,612,263	-
Corporate bonds:				
Domestic	38,258,247	-	38,258,247	-
International	5,199,797	-	5,199,797	-
Investment property	999,500	-	-	999,500
Total Investments By Fair Value Level	 190,743,397	108,673,590	81,070,307	999,500
Investments measured at net asset value (NAV):	 			,
Collective investment funds:				
Domestic equity	135,465,576			
International equity	117,859,636			
Domestic fixed income	27,125,002			
Limited partnership units	192,324,645			
Hedge funds	20,654,537			
Real estate investment trust	 72,660,209			
Total Investments Measured At NAV	 566,089,605			

For the investments measured at NAV at September 30, 2023 and 2022, the System had the following unfunded purchase commitments, redemption frequency, when currently available, and redemption notice periods as follows:

		September	30, 2023	
	Fair	Unfunded	Redemption Frequency (If Currently	Redemption Notice Period
	Value	Commitments	Eligible)	(Days)
Partnership interest - venture capital:				
Dover Street IX, L.P.	\$ 12,136,457	2,400,000	N/A	N/A
Entrust Special Opportunities Fund IV, L.P.	5,818,551	-	N/A	N/A
HarbourVest 2020 Global Fund, L.P.	9,764,307	3,180,000	N/A	N/A
RCP Multi-strategy Fund, L.P.	5,651,524	7,680,000	N/A	N/A
Siguler Guff Small Buyout Opp IV	12,599,604	2,448,327	N/A	N/A
H.I.G Middle Market LBO Fund IV, L.P.	291,738	5,550,000	N/A	N/A
RCP Multi-strategy Fund II, L.P.	140,000	13,860,000	N/A	N/A
Partnership interest - venture capital secondary market:				
Neuberger Berman Secondary Opportunities Fund III, L.P.	2,688,284	2,562,362	N/A	N/A
Wind Point Partners X-B, L.P.	3,111,326	3,088,620	N/A	N/A
artnership interest - private equity oil and gas:				
PetroCap Partners II, L.P.	7,759,244	722,254	N/A	N/A
PetroCap Partners III, L.P.	16,042,107	3,720,200	N/A	N/A
Salient Zarvona Energy Fund II-A, L.P.	6,613,084	-	N/A	N/A
Zarvona III-A, L.P.	7,353,658	650,000	N/A	N/A
Partnership interest - options based:				
Parametric Defensive Equity Fund LLC	18,264,907	-	N/A	N/A
artnership interest - real estate:				
Hancock Timberland & Farmland, L.P.	17,840,749	-	N/A	N/A
artnership interest - infrastructure:				
IFM Global Infrastructure (U.S.), L.P.	20,265,536	-	N/A	N/A
Ullico Infrastructure Taxable Fund, L.P.	21,150,892	-	N/A	N/A
Collective investment funds - equity:	, ,			
Blackrock Global Emerging Markets	33,289,200	-	Daily	N/A
GQG Partners International Equity Fund	40,871,174	-	Daily	N/A
The Northern Trust Company	132,490,674	-	Daily	N/A
Silchester International Investors	39,530,100	-	Daily	N/A
Wellington Trust Company, N.A.	21,337,276	-	Daily	N/A
Collective investment funds - fixed income:	21,007,270		Dully	10/1
MetLife Emerging Markets Debt	22,893,077		Daily	N/A
Commerce Bank N.A.	7,068,823	-	Daily	N/A
Lord Abbett High Yield Fund	17,374,991	-	Daily	N/A
Nuveen Floating Rate Fund	17,834,389	-	Daily	N/A N/A
Real estate securities fund:	17,034,307	-	Daily	IN/A
ElmTree Net Lease Fund IV, L.P.	1 969 729	4,846,031	N/A	N/A
	1,960,729	4,040,031		
ElmTree Net Lease Fund V, L.P.	3,694,947	-	N/A	N/A
Principal U.S. Property Account	52,626,858		N/A	N/A
Total	\$ 558,464,206	50,707,794		
Hedge funds:	_			
Entrust Cap Diversified Fund CL X Series 3/31/17	\$ 31,063	N/A	Quarterly	1-90
-			Quarterly	1-90
Entrust Cap Diversified Fund CL IV Series 12/31	31,250	N/A	· ·	
Entrust Special Opportunities III, L.P.	2,161,631	N/A	Quarterly	1-90
Neuberger Bernman U.S. Equity Index PutWrite Fund LLC	17 010 174	NI/A	Eine hande 4	1.20
rutwrite rund LLC	17,813,174	N/A	Five business days	1-30
	Ø <u>80.037.110</u>			
Total Hedge Funds	\$ 20,037,118			

			September	30, 2022	
		Fair Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period (Days)
Partnership interest - venture capital:		, and	Comments	Dirgioloj	(Dujs)
Dover Street IX, L.P.	\$	13,221,250	3,000,000	N/A	N/A
Entrust Special Opportunities Fund IV, L.P.	*	8,684,660	347,345	N/A	N/A
HarbourVest 2020 Global Fund, L.P.		9,043,435	3,840,000	N/A	N/A
RCP Multi-strategy Fund, L.P.		2,476,806	9,600,000	N/A	N/A
Siguler Guff Small Buyout Opp IV		10,195,216	4,340,586	N/A	N/A
Partnership interest - venture capital secondary market:		10,170,210	1,5 10,500	1011	1.011
Neuberger Berman Secondary Opportunities Fund III, L.P.		2,633,242	2,662,362	N/A	N/A
Partnership interest - private equity oil and gas:		_,	_,,		
Falcon E&P Opportunities Fund, L.P.		301,777	1,294,999	N/A	N/A
PetroCap Partners II, L.P.		10,294,693	722,254	N/A	N/A
PetroCap Partners III, L.P.		11,403,263	5,903,326	N/A	N/A
Salient Zarvona Energy Fund II-A, L.P.		10,852,433	- ) )		
Zarvona III-A, L.P.		11,635,419	650,000	N/A	N/A
Partnership interest - fixed income:		,, -			
Crescent Capital Group		39,828,248	-	N/A	N/A
Partnership interest - options based:					
Parametric Defensive Equity Fund LLC		16,385,381	-	N/A	N/A
Partnership interest - real estate:		- ) )			
Hancock Timberland & Farmland, L.P.		14,291,862	3,990,000	N/A	N/A
Partnership interest - infrastructure:		, - ,	- , ,		
IFM Global Infrastructure (U.S.), L.P.		15,709,603	-	N/A	N/A
Ullico Infrastructure Taxable Fund, L.P.		15,367,357	-	N/A	N/A
Collective investment funds - equity:		- ) · ) ·			
Blackrock Global Emerging Markets		34,441,307	-	Daily	N/A
GQG Partners International Equity Fund		34,768,410	-	Daily	N/A
The Northern Trust Company		135,465,576	-	Daily	N/A
Silchester International Investors		30,739,419	-	Daily	N/A
Wellington Trust Company, N.A.		17,910,500	-	Daily	N/A
Collective investment funds - fixed income:		, ,			
MetLife Emerging Markets Debt		20,285,909	-	Daily	N/A
Commerce Bank N.A.		6,839,093	-	Daily	N/A
Real estate securities fund:		· ·		•	
ElmTree Net Lease Fund IV, L.P.		10,081,384	5,615,486	N/A	N/A
Principal U.S. Property Account		62,578,825	-	N/A	N/A
Total	\$	545,435,068	41,966,358		
Hedge funds:					
Entrust Cap Diversified Fund CL X Series 3/31/17	\$	473,362	N/A	Quarterly	1-90
Entrust Cap Diversified Fund CL IV Series 12/31	¥	473,459	N/A	Quarterly	1-90
Entrust Special Opportunities III, L.P.		3,511,000	N/A	Quarterly	1-90
Neuberger Bernman U.S. Equity Index		5,511,000	1.0.1 1	Quartorij	1 20
PutWrite Fund LLC		16,196,716	N/A	Five business days	1-30
Total Hedge Funds	\$	20,654,537			
č					

Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by the System's custodian bank. Debt and equity securities held in Collective Trust Funds are held in those funds on behalf of the System and there is no restriction on the use and or liquidation of those assets. Partnership investments can only be sold on a secondary market to a willing third-party buyer. Real asset and partnership investments are held either in separate accounts, as a limited partner, or in a joint venture or commingled fund. These investments are illiquid and resold at varying rates, with distributions received over the life of the investments. They are typically not redeemed, nor do they have set redemption schedules.

The following schedule provides a summary of the fixed income investment maturities by investment category, which helps demonstrate the current level of interest rate risk assumed by the System:

		Maturities	As Of September 3	30, 2023	
Fixed Income Investment Categories	Total	Less Than One Year	1 - 5 Years	6 - 10 Years	More Than 10 Years
Corporate bonds Mortgage backed securities:	\$ 47,727,849	141,174	19,109,696	9,858,640	18,618,339
Nongovernment	19,194,045	-	484,484	1,718,988	16,990,573
Government	7,003,525	-	10,160	821,618	6,171,747
Collective investment funds	65,171,280	-	42,278,203	22,893,077	-
Government securities	20,810,590	1,833,599	5,676,209	8,327,906	4,972,876
Total	\$ 159,907,289	1,974,773	67,558,752	43,620,229	46,753,535
		Maturities	As Of September 30	0, 2022	
Fixed Income		Less Than	1 - 5	6 - 10	More Than
Investment Categories	Total	One Year	Years	Years	10 Years
Corporate bonds Mortgage backed securities:	\$ 43,458,044	2,488,787	14,852,978	10,189,885	15,926,394
Nongovernment	19,660,613	-	2,212,607	1,361,535	16,086,471
Government	2,902,101	-	43,012	939,537	1,919,552
Collective investment funds	27,125,002	-	5,143,431	21,981,571	-
Government securities	15,049,549		7,670,972	5,573,497	1,805,080
Total	\$ 108,195,309	2,488,787	29,923,000	40,046,025	35,737,497

Certain collective investment funds are classified by average maturities of the portfolios.

The System's fixed income investments current level of exposure to credit risk, or the risk that an issuer or other counterparty to an investment will not fulfill its obligations, is demonstrated by the following table:

## THE POLICE RETIREMENT SYSTEM OF ST. LOUIS NOTES TO FINANCIAL STATEMENTS

#### **NOTE E - INVESTMENTS (Continued)**

			Rating As Of September 30, Nongovern-			
Credit Rating Level	Total	Corporate Bonds	ment Mortgage Backed Securities	Government Mortgage Backed Securities	Collective Invest- ment Funds	Govern- ment Securities
AAA	\$ 32,699,351	2,188,043	6,248,485	7,003,525	_	17,259,298
AA	11,028,687	6,710,164	767,231	-	-	3,551,292
A	29,763,415	23,726,378	6,037,037	-	-	-
BBB	36,820,211	13,927,134	-	-	22,893,077	-
BB	38,719,722		_	-	38,719,722	-
B	3,577,831	-	19,350	-	3,558,481	-
CCC		-	_	-	-	-
CC	-	-	-	-	-	-
D	-	-	-	-	-	-
Not rated	7,298,072	1,176,130	6,121,942			
			10 10 10 15	7 002 525	(5.151.200	20 910 500
Total	\$ 159,907,289	47,727,849	19,194,045	7,003,525	65,171,280	20,810,590
Total	\$ 159,907,289		<u>19,194,045</u> Rating As Of September 30, 2		65,171,280	20,810,590
Total	\$ 159,907,289					
	\$ 159,907,289		Rating As Of September 30, 2 Nongovern- ment		Collective	20,810,590
Credit	<u>\$ 159,907,289</u>	Credit	Rating As Of September 30, 2 Nongovern- ment Mortgage	2022 Government Mortgage		<u>20,810,590</u> Govern-
Credit Rating		Credit I Corporate	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed	2022 Government Mortgage Backed	Collective Invest- ment	Govern- ment
Credit	<u>\$ 159,907,289</u> 	Credit	Rating As Of September 30, 2 Nongovern- ment Mortgage	2022 Government Mortgage	Collective Invest-	Govern-
Credit Rating	<u>Total</u> \$ 22,938,220	Credit I Corporate Bonds 2,190,801	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537	2022 Government Mortgage Backed	Collective Invest- ment	Govern- ment Securities 11,478,781
Credit Rating Level	Total	Credit I Corporate Bonds	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities	2022 Government Mortgage Backed Securities	Collective Invest- ment	Govern- ment Securities 11,478,781
Credit Rating Level AAA AA A	Total \$ 22,938,220 11,975,166 26,484,227	Credit 1 Corporate Bonds 2,190,801 7,588,280 20,001,362	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537	2022 Government Mortgage Backed Securities	Collective Invest- ment	Govern- ment Securities 11,478,781
Credit Rating Level AAA AA ABBB	<u>Total</u> \$ 22,938,220 11,975,166 26,484,227 32,718,977	Credit 1 Corporate Bonds 2,190,801 7,588,280	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537 816,118	2022 Government Mortgage Backed Securities	Collective Invest- ment Funds - - 20,285,909	Govern- ment Securities 11,478,781
Credit Rating Level AAA AA A BBB BB	<u>Total</u> \$ 22,938,220 11,975,166 26,484,227 32,718,977 3,407,129	Credit 1 Corporate Bonds 2,190,801 7,588,280 20,001,362	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537 816,118 6,482,865	2022 Government Mortgage Backed Securities	Collective Invest- ment Funds - - 20,285,909 3,407,129	Govern- ment Securities 11,478,781
Credit Rating Level AAA AA BBB BB BB	<u>Total</u> \$ 22,938,220 11,975,166 26,484,227 32,718,977	Credit 1 Corporate Bonds 2,190,801 7,588,280 20,001,362	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537 816,118	2022 Government Mortgage Backed Securities	Collective Invest- ment Funds - - 20,285,909	Govern- ment Securities 11,478,781
Credit Rating Level AAA AA A BBB BB BB BB CCC	<u>Total</u> \$ 22,938,220 11,975,166 26,484,227 32,718,977 3,407,129	Credit 1 Corporate Bonds 2,190,801 7,588,280 20,001,362	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537 816,118 6,482,865	2022 Government Mortgage Backed Securities	Collective Invest- ment Funds - - 20,285,909 3,407,129	Govern- ment Securities 11,478,781
Credit Rating Level AAA AA BBB BB BB BB CCC CC CC	<u>Total</u> \$ 22,938,220 11,975,166 26,484,227 32,718,977 3,407,129	Credit 1 Corporate Bonds 2,190,801 7,588,280 20,001,362	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537 816,118 6,482,865	2022 Government Mortgage Backed Securities	Collective Invest- ment Funds - - 20,285,909 3,407,129	Govern- ment Securities 11,478,781
Credit Rating Level AAA AA ABBB BB BB BB CCC CC CC D	Total \$ 22,938,220 11,975,166 26,484,227 32,718,977 3,407,129 3,454,183 - -	Credit 1 Corporate Bonds 2,190,801 7,588,280 20,001,362 12,433,068 - - - -	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537 816,118 6,482,865 - 22,219 - -	2022 Government Mortgage Backed Securities	Collective Invest- ment Funds - - 20,285,909 3,407,129	Govern- ment Securities 11,478,781
Credit Rating Level AAA AA A BBB BB BB BB CCC	<u>Total</u> \$ 22,938,220 11,975,166 26,484,227 32,718,977 3,407,129	Credit 1 Corporate Bonds 2,190,801 7,588,280 20,001,362	Rating As Of September 30, 2 Nongovern- ment Mortgage Backed Securities 6,366,537 816,118 6,482,865	2022 Government Mortgage Backed Securities	Collective Invest- ment Funds - - 20,285,909 3,407,129	Govern- ment Securities

Certain collective investment funds are classified by average credit rating levels of the portfolio.

**Foreign Currency Risk** is the risk that changes in exchange rates will adversely impact the fair value of an investment. The System's policy is to allow the individual investment managers to decide what action to take regarding their respective portfolio's foreign currency exposure. The following table demonstrates the System's current level of foreign currency exposure:

			Money		Investment Property	
		Fixed	Market	Hedge	And	
Currency	Equities	Income	Funds	Funds	Partnerships	Total
British Pound Sterling	\$ 759,928	398,498	-	-	-	1,158,426
Canadian Dollar	1,105,480	2,875,761	-	-	-	3,981,241
Chinese Yuan	315,699	-	-	-	-	315,699
Danish Krone	530,939	-	-	-	-	530,939
Euro	950,724	3,032,886	-	-	-	3,983,610
Indian Rupee	1,158,604	-	-	-	-	1,158,604
Israeli Shekel	902,559	-	-	-	-	902,559
Swiss Franc	794,386	-	-	-	-	794,386
Total Foreign						
Currency	6,518,319	6,307,145	-	-	-	12,825,464
United States Dollar	375,454,008	153,600,144	17,740,544	20,037,118	226,810,902	793,642,716
Total						
	\$ 381,972,327	159,907,289	17,740,544	20,037,118	226,810,902	806,468,180
	Foreign Currency Exp	osures By Asset C	lass In U.S. Dolla	rs As Of Septemb	er 30, 2022	
	2 7 1	<i>,</i>		1	Investment	

Currency	Equi	ties	Fixed Income	Money Market Funds	Hedge Funds	Property And Partnerships	Total
British Pound Sterling	\$ 73	88,509	384,474	-	-	-	1,172,983
Canadian Dollar	9	77,662	1,945,773	-	-	-	2,923,435
Danish Krone	52	29,824	-	-	-	-	529,824
Euro	1,2	86,849	2,735,122	-	-	-	4,021,971
Indian Rupee	1,2	36,465	-	-	-	-	1,236,465
Israeli Shekel	94	40,616	-	-	-	-	940,616
Swiss Franc	7	65,933	867,414	-	-	-	1,633,347
Total Foreign							
Currency	6,52	25,858	5,932,783	-	-	-	12,458,641
United States Dollar	355,4	72,944	102,262,526	25,608,180	20,654,537	265,984,354	769,982,541
Total	\$ 361,9	98,802	108,195,309	25,608,180	20,654,537	265,984,354	782,441,182

Certain collective investment funds are classified as United States Dollar which is respective of the majority of the pooled holdings.

#### **Investments Policies**

**Credit Risk** is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The fixed income portfolio must have an average rating of "A" or better in the aggregate as measured by at least one credit rating service. In cases where the yield spread adequately compensates for additional risk, securities rated lower than an "A" may be purchased provided overall fixed income quality is maintained. All issues will be of investment grade quality (BBB or Baa rated) or higher at the time of purchase. Up to 15% of the total fair value of fixed income securities may be invested in BBB or Baa rated securities. In cases where credit rating agencies assign different quality ratings a security, the lower rating will be used. Should the rating of a fixed income security fall below minimum investment grade, the Investment Manager may continue to hold the security if they believe the security will be upgraded in the future, there is low risk of default, and buyers will continue to be available throughout the anticipated holding period. The Investment Manager has the responsibility of notifying the Board through their designee whenever an issue falls below investment grade.

**Custodial Credit Risk** for investments is the risk that, in the event of the failure of a counterparty, the System will not be able to recover the value of the investments that are in the possession of the counterparty. The System does not have a general policy addressing custodial credit risk, but it is the practice that all investments are held by the System's agent in the System's name, except the hedge fund investment and hedge funds where the assets in the hedge funds are held in the name of the trustee of the trust or general partnership. The System retains investment managers that specialize in the investment of a particular asset class. Investment managers are subject to the guidelines and controls established in the investment policy and contract executed with the Board of Trustee. The System utilized a third party (Northern Trust) as custodian over the System's assets.

**Interest Rate Risk** is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The average effective duration of the aggregate portfolio, reflecting all instruments including CMO and Asset-Backed Securities, must be maintained at plus or minus one year of the duration of the respective Investment Manager's benchmark index.

**Concentration of Credit Risk** is the risk of loss attributed to the magnitude of the System's investment in a single issuer.

It is the System's current policy to invest in each asset class ranging between a minimum and maximum of total System's investments as shown below:

Asset Class As A Percent Of Total Assets			
Asset Class	<u>Minimum</u>	<u>Target Mix</u>	<u>Maximum</u>
Fixed income	16.00%	21.00	26.00
Domestic equities:			
Large-cap	16.00	21.00	26.00
Mid-cap	2.00	7.00	12.00
Small-cap	1.00	6.00	11.00
Foreign equities:			
Developed markets	4.50	9.50	14.50
Emerging markets	1.00	5.00	10.00
Non-U.S. small-cap markets	1.00	3.00	6.00
Nondirectional hedge funds	1.00	4.50	9.50
Real estate equities	2.00	7.00	12.00
Private equity	4.00	9.00	14.00
Timberland	0.00	2.00	4.00
Infrastructure	2.00	4.00	8.00
Money market	-	1.00	6.00

**Long-term Expected Rate of Return** on the System's investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric average rates of return for each major asset class included in the System's target asset allocation as of September 30, 2023 are summarized in the following table:

Asset Class	Long-term Expected <u>Real Rate Of Return</u>
Fixed income - core	2.59%
Fixed income - emerging markets debt	5.31
Fixed income - opportunistic	4.96
Domestic equities	4.47 - 5.68
Foreign equities	4.68 - 5.69
Defensive equity	3.90
Timber	3.27
Farmland	3.67
Real estate (REIT) equities - core	3.92
Real estate (REIT) equities - Triple Net Lease	7.90
Real estate (REIT) equities - infrastructure	4.44
Private equity (partnerships)	8.33
Money market	1.66

The above long-term expected real rates of return represent best estimates of geometric average rates of return for each major asset class included. These rates of return are shown net of inflation (assumed at 2.50%) and net of investment expenses. These expected returns are calculated by taking the cumulative return over a ten-year period annualized.

Liquidity Risk is the risk that redemption notice periods are required and longer periods may be imposed before payment of redemption proceeds are settled for the following investments:

Dover Street IX, L.P. ElmTree Net Lease Fund IV, L.P. ElmTree Net Lease Fund V, L.P. EnTrust Capital Diversified Fund QP, Ltd. EnTrust Special Opportunities Fund III, L.P. EnTrust Special Opportunities Fund IV, L.P. Falcon E&P Opportunities Fund, L.P. Hancock Timberland & Farmland Fund, L.P. HarbourVest 2020 Global Fund, L.P. H.I.G. Middle Market LBO Fund IV, L.P. IFM Global Infrastructure, L.P. Neuberger Berman Secondary Opportunities Fund III, L.P. Neuberger Berman U.S. Equity Index PutWrite Fund, LLC PetroCap Partners II, L.P. PetroCap Partners III, L.P. Principal U.S. Property Account RCP Multi-Strategy Fund, L.P. Salient Zarvona Energy Fund II-A, L.P. Siguler Guff Small Buyout Opportunity IV, L.P. Wellington Trust Company International Opportunities Fund Wind Point Partners X-B, L.P. Zarvona III-A, L.P.

# NOTE F - INVESTMENTS GREATER THAN 5% OF NET POSITION - RESTRICTED FOR PENSIONS

Investments which exceed 5% or more of net position - restricted for pensions are as follows:

	September 30		
	202	23	2022
Collective funds:			
Crescent Capital High Income Fund LP	\$	-	39,828,248
Principal Real Estate Investment Trust	52,6	526,858	62,578,825

#### **NOTE G - FUNDING POLICY CONTRIBUTIONS**

Funding policy contributions for the System are calculated using the aggregate actuarial cost method, and as a result, the System does not have an unfunded actuarial accrued liability amortization payment.

#### **NOTE G - FUNDING POLICY CONTRIBUTIONS (Continued)**

Actuarially determined funding policy contributions requirements are calculated using the System's fiscal year. The 2023 and 2022 contributions are as shown in the following table:

	For The Years Ended September 30		Covered F Percent	e	
Employer's annual required contributions:		2023	2022	2023	2022
Portion of normal cost attributable to the System's fiscal years	\$	37,893,571	37,289,426	52.0 %	48.2
Employer's Funding Policy Contributions Received	\$	37,893,571	37,289,426	52.0 %	48.2
Members' Contributions Made	\$	4,267,277	4,931,551	5.9 %	6.4

The covered payroll of active participants (including DROP participants) per the actuarial valuation amounted to \$72,927,859 and \$77,382,984 for the years ended September 30, 2023 and 2022, respectively.

#### NOTE H - FUNDING STATUS AND PROGRESS - AGGREGATE ACTUARIAL COST METHOD

The System uses the aggregate actuarial cost method for funding requirements. A summary of the actuarial computations under the aggregate actuarial cost method is as follows:

	Actuarial Valuation October 1		
	2023	2022	
Present value of all future benefits Actuarial value of assets, including present value of	\$ 1,218,592,744	1,201,365,020	
future Members' contributions	905,520,563	905,319,046	
Present Value Of Future Normal Contributions Due From The City	<u>\$ 313,072,181</u>	296,045,974_	
Funded Status	74.3%	75.4	

Actuarial value of assets was calculated assuming the City will continue to fund the actuarially determined contributions in future fiscal years.

#### NOTE I - NET PENSION LIABILITY - ENTRY AGE NORMAL ACTUARIAL COST METHOD

The components of the net pension liability (the System's liability determined in accordance with GASB 67 less the fiduciary net position) as of September 30, 2023 and 2022, are shown in the schedules of employer's net pension liability below.

# NOTE I - NET PENSION LIABILITY - ENTRY AGE NORMAL ACTUARIAL COST METHOD (Continued)

Actuarial valuation of an ongoing plan involves estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment mortality and future salary increases. Amounts determined regarding the net pension liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedules of changes in net pension liability presents multi-year trend information about whether the System's fiduciary net position is increasing or decreasing over time relative to the total pension liability. These schedules are presented in the RSI. The total pension liability as of September 30, 2023 and 2022 are based on actuarial valuations performed as of September 30, 2022 and 2021, and projected to September 30, 2023 and 2022, using generally accepted actuarial procedures.

#### **Schedules of Net Pension Liability**

	September 30	
	2023	2022
Total pension liability	\$ 1,173,077,311	1,141,728,762
System's fiduciary net position	832,553,398	792,414,640
Net Pension Liability	<u>\$ 340,523,913</u>	349,314,122
System's Fiduciary Net Position as a Percentage		
of Total Pension Liability	71.0%	69.4
Covered Payroll (including DROP participants)	\$ 72,927,859	77,382,984
Net Pension Liability as a Percentage of Covered Payroll	466.9%	451.4

Sensitivity of the net pension liability to changes in the discount rate:

		<b>Current Discount</b>	
	1% Decrease	<b>Rate Assumption</b>	1% Increase
GASB 67 blended discount rate	5.44%	6.44	7.44
Total pension liability	\$ 1,306,868,302	1,173,077,311	1,062,688,709
Net pension liability	\$ 474,314,904	340,523,913	230,135,311
System's fiduciary net position as a			
percentage of total pension liability	63.7%	71.0	78.3

#### Discount Rate Used to Calculate the Present Value of Future Benefit Payments

The blended discount rate used to measure the total pension liability was 6.44%. The projection of cash flows used to determine the discount rate assumed that employer's contributions will continue to follow the current funding policy. Based on those assumptions, the System's net position was projected to be insufficient to make all projected future benefit payments of current plan Members and beneficiaries after 2061. A municipal bond rate of 4.09% was used in the development of the blended GASB discount rate after that point. The 4.09% rate is based on the Bond Buyer General Obligation 20 Year High Grade Rate Municipal Bond Index (AA/Aa or higher). Based on the System's long-term investment rate of return of 7% and the municipal bond rate of 4.09%, the blended GASB discount rate is 6.44%.

# NOTE I - NET PENSION LIABILITY - ENTRY AGE NORMAL ACTUARIAL COST METHOD (Continued)

A similar calculation was made as of September 30, 2022 using a blend of the assumed long-term expected rate of return of 7% and a municipal bond index rate of 4.02%. This calculation resulted in a blended discount rate of 6.65%.

# Methods and assumptions used in calculations of actuarially determined contributions and pension liability

Actuarial methods:	
Valuation date	October 1, 2023 and 2022
Actuarial cost method:	
GASB reporting	Entry Age Normal
Funding requirements	Aggregate, reduced by employee contributions
Amortization method/peri	od None - Aggregate is funded over the future working
	lifetime of current participants
Asset valuation method:	
GASB reporting	Fair value
Funding requirements	5-years smoothed market
Actuarial assumptions:	
Investment rate of return	7 % net of 0.15% administrative expenses
Long-term municipal bon	•
Rate of payroll growth	Varies by age 3% to 6.25%, including merit and promotions
Consumer price inflation	2.5%
Mortality (ordinary)	2023 and 2022 - Pub-2010 Safety Employee Below-Median Income Weighted
	mortality, projected fully generationally with Scale MP-2020
Mortality (retiree)	2023 and 2022 - Pub-2010 Safety Healthy Retiree Below-Median Income Weighted
5	mortality, projected fully generationally with Scale MP-2020
Mortality (accidental)	2023 and 2022 - 0.03% per year for all ages in addition to ordinary mortality
Mortality (disabled)	2023 and 2022 Pub-2010 Safety Disabled Retiree mortality, projected fully
	generationally with Scale MP-2020
	Senerationally with Sould Will 2020

#### **Covered Payroll**

The definition of covered payroll was changed by GASB 82 issued March 2016. Covered payroll is the payroll on which contributions to the System are based.

#### NOTE J - SYSTEM EMPLOYEES AND POST-RETIREMENT BENEFITS

Current System employees are reimbursed up to \$1,000 per year for validated claims for vision and dental costs. Reimbursed health care benefits totaled \$4,476 and \$3,853 for the years ended September 30, 2023 and 2022, respectively. The System carries health insurance and workers compensation insurance through commercial insurance. There have been no material insurance claims filed or paid during the past three years.

# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS NOTES TO FINANCIAL STATEMENTS

## **NOTE J - SYSTEM EMPLOYEES AND POST-RETIREMENT BENEFITS (Continued)**

The System provides post-retirement health care benefits to all employees and their spouses who were employed as of February 26, 1992 and who retired from the System on or after attaining age 65. Those who are insured by another entity do not qualify for this benefit. Currently, no retiree qualifies to receive post-retirement benefits.

The System pays the premiums of retired System employees for the Medicare Supplemental Insurance Program. The System also reimburses retired System employees up to \$1,000 per year for validated claims for vision and dental costs. Expenditures for post-retirement health care benefits are recognized as the premiums are paid or as retirees report claims. Due to no eligible retiree and the limited exposure, no provision for estimated claims incurred but not yet reported has been made. Expenditures for post-retirement health care were \$0 for both of the years ended September 30, 2023, and 2022.

## NOTE K - SYSTEM EMPLOYEES' PENSION PLAN

#### **General Information about the Pension Plan**

#### **Plan Description**

All full-time staff at the System are provided with pension benefits through the ERS, a cost-sharing, multipleemployer defined benefit pension plan.

#### **Benefits Provided**

ERS provides for defined benefit payments for retirement, death, or disability to eligible employees or their beneficiaries based upon creditable service, final average compensation, and a benefit compensation base. Employees retire with full retirement benefits after the age of 65 or if an employee's age and creditable service combined equal or exceed 85 years. Employees may retire and receive a reduced benefit after age 60 with five years of creditable service, age 55 with at least 20 years of creditable service, or any age with 30 years of creditable service. The monthly pension benefits of all retirees or their beneficiaries are adjusted according to the changes in the Consumer Price Index of the U.S. Department of Labor. Increases are limited each year, with total increases to retirees or their beneficiaries limited to 25%.

#### **Contributions**

Employer contribution rates are established annually by the Board of Trustees of ERS based on an actuarial study. The Board of Trustees established the required employer contribution rates, based on active employee payroll as follows:

Service Period	Contribution Rate
July 2023 to current	17.05%
July 2022 to June 2023	15.44
July 2021 to June 2022	15.42

Contributions to ERS from the System were \$60,756 and \$56,588 for the years ended September 30, 2023 and 2022, respectively. The System pays 50% of these contributions and the City pays the other 50%.

Employees who became members of ERS prior to October 14, 1977 and continued to make contributions may make voluntary contributions to ERS equal to 3% of their compensation until the compensation equals the maximum annual taxable earnings under the Federal Social Security Act. Thereafter, employees may contribute 6% of their compensation for the remainder of the calendar year.

## Net Pension Expense

Net pension expense is the sum of changes in the net pension liability and deferred inflows and outflows of resources. For fiscal years 2023 and 2022, the System's net pension expense was calculated as follows:

	For The Ended Sept	
	2023	2022
System's 50% share of employer contributions	\$ 30,378	28,294
Increase (decrease) in net pension liability	291,969	(258,242)
Increase (decrease) in deferred inflows of resources	(102,749)	129,698
(Increase) decrease in deferred outflows of resources	(151,559)	119,149
Net Pension Expense	\$ 68,039	18,899

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of the beginning of the System's fiscal years September 30, 2022 and 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The System had a liability of \$540,366 (or 0.15%) and \$248,397 (or 0.14%) for its proportionate share of the ERS' net pension liability for the years ended September 30, 2023 and 2022, respectively. The System's proportionate share of the net pension liability was based on a projection of the System's long-term share of contributions to ERS relative to the projected contributions of all the participating employers, actuarially determined.

The actuarially determined deferred outflows of resources and deferred inflows of resources related to ERS were from the following sources:

					r The Year End ptember 30, 20	
		_	01	utflows	Inflows	Net Outflows (Inflows)
Fiscal year 2023 paid contribution Net difference between expected	and actual experience	e	\$	30,378 12,212	- (2,229)	30,378 9,983
Net difference between projected earnings on ERS' investments Net impact from changes in prope		nt		154,222	-	154,222
between the participating emplo	oyers	_		8,891	(24,720)	(15,829)
Total		\$ 2	205,703	(26,949)	178,754	
	Fo	or The	Ye	ears Ending	September 30	
	Total	2024	4	2025	2026	2027
Deferred outflows (inflows) future recognition	\$ 178,754	27,94	3	39,62	24,575	86,615
					or The Year End eptember 30, 202	
		_	Oı	utflows	Inflows	Net Outflows (Inflows)
Fiscal year 2022 paid contribution	•		\$	28,294	-	28,294
Net difference from assumption c Net difference between expected	e	e		21,596 3,012	- (4,271)	21,596 (1,259)
Net difference between projected earnings on ERS' investments	and actual investment			-	(75,986)	(75,986)
Net impact from changes in propo between the participating emplo	_		1,242	(49,441)	(48,199)	
Total			\$	54,144	(129,698)	(75,554)
					September 30	
Deferred outflows (inflows)	<u> </u>	_2023	3	_2024	2025	2026
future recognition	\$ (75,554)	19,05	7	(38,253)	) (26,026)	) (30,332)

#### Actuarial Methods and Assumptions used in Calculations of Actuarially Determined Pension Liability

Valuation date:

Actuarially determined contributions are calculated as of October 1, 2022 and 2021 (beginning of year) valuation date used to calculate the required contribution for the fiscal years ending September 30, 2023 and 2022.

Actuarial methods:	
Actuarial cost method (GASB 68)	Entry Age Normal
Asset valuation method	Fair Value
Actuarial assumptions:	
Inflation	2.5%
Salary increases	3% plus merit component based on employee's year of service
Investment rate of return	7.25%, net of pension plan investment expenses
Mortality rates - 2022 and 2021	Active: 135% of the Pub-2010 General Employee below-median income
	mortality table for males and 155% for females projected with
	generational mortality improvements form 2010 using Scale MP-2019.
	Health: 125% of the Pub-2010 General Retiree below-median income
	mortality table for males and 120% for females projected with
	generational mortality improvements from 2010 using Scale MP-2019.
	Disabled: 120% of the Pub-2010 Non-Safety Disabled Retiree mortality
	table for males and 110% for females projected with generational
	mortality improvements from 2010 using Scale MP-2019.
Municipal bond yield	2022 - 4.02%, 2021 - 2.26%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that contributions will continue to follow the current funding policy. Based on those assumptions, the ERS's fiduciary net position was projected to be sufficient to make all projected future benefits payments of current plan employees and their beneficiaries.

# Sensitivity of the System's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the System's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the System's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% point lower (6.25%) or 1% point higher (8.25%) than the current rate:

		Current	
		<b>Discount Rate</b>	
	1% Decrease	Assumption	1% Increase
Discount rate	6.25 %	7.25	8.25
Net pension liability	\$ 706,716	540,366	398,719

Detailed information about the ERS' fiduciary net position is available in the separately issued ERS' financial report.

# **NOTE L - SECURITIES LENDING**

The System participated in The Northern Trust Company's (NTC) securities lending program in order to enhance the investment yield. In a securities lending transaction, the System transfers possession--but not title-of the security to the borrower. Collateral consisting of cash, letter of credit, or government securities is received and held by NTC. The broker/dealer collateralizes their borrowing (usually in cash) to 102% of the security value plus accrued interest and this collateral is adjusted daily to maintain the 102% level. The collateral is in- creased to 105% if the borrowed securities and collateral are denominated in a foreign currency. The System maintains all the rights in the collateral of a secured lender under the Uniform Commercial Code. The System continues to earn income on the loaned security. In addition, the System receives 70% of the net lending fees generated by each loan of securities lending program. NTC indemnifies operational risk and counter party risk. The System authorizes the lending and loans of the following: domestic securities, U.S. Treasuries, corporate bonds, and equities. The System does not have the ability to pledge or sell collateral securities without borrower default. Therefore, for accounting purposes, the statements of fiduciary net position and changes in fiduciary net position do not reflect an increase in assets or liabilities associated with securities lent.

At September 30, 2023 and 2022, outstanding loans to borrowers were \$39,305,680 and \$34,477,988, respectively. The System earned income of \$1,836,455, paid rebates of \$1,723,157 and bank fees of \$33,954 for its participation in the securities lending program for the year ended September 30, 2023. The System earned income of \$325,241, paid rebates of \$221,821, and bank fees of \$30,993 for the year ended September 30, 2022.

# NOTE M - RISK MANAGEMENT

The System is exposed to various risks of loss related to natural disasters; errors and omissions; and/or loss of assets, torts, etc. The System has chosen to cover such losses through the purchase of commercial insurance. There have been no material insurance claims filed or paid during the past three years.

# NOTE N - RELATED PARTY TRANSACTIONS

The System owed the City \$74,244 and \$67,642 at September 30, 2023 and 2022, respectively, for personnel costs (salaries, payroll taxes, payroll processing, and employee fringe benefits for System employees). The System reimburses 50% of personnel costs, plus actual directly allocated expenses. The total of these items and the System's expense for the years ended September 30, 2023 and 2022 was \$341,236 and \$258,485, respectively.

## **NOTE O - COMMITMENTS AND CONTINGENCIES**

The System was committed to the future settlement of investments (sold and purchased). These amounts are reflected in the statements of fiduciary net position as a receivable and liability for unsettled investment transactions, respectively. Then commitments at September 30, 2023 and 2022 were as follows:

	Septembo	er 30
	 2023	2022
Pending purchases:		
Commerce Bank N.A.	\$ 4,382,848	475,924
Wellington Trust Company, N.A.	 	89,200
Total Pending Purchases	\$ 4,382,848	565,124
Pending sales:		
Commerce Bank N.A.	\$ 1,715,206	407,884
Hancock Timberland & Farmland	32,185	40,156
NB Secondary Opportunities Fund III, LP	56,391	-
Silchester International Investors Collective Investment Fund	 	23,955
Total Pending Sales	\$ 1,803,782	471,995

## **NOTE P - RISKS AND UNCERTAINTIES**

#### **Investment Risks**

The System invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, foreign currency, regulatory, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term, and such changes could materially affect the amounts reported in the statements of fiduciary net position.

#### **Experience Risks**

Actuarial present value of accumulated plan benefits are reported based on certain assumptions pertaining to interest rates, inflation rates, and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimations and assumptions process, it is at least reasonably possible that changes in these estimates and assumptions in the near term would be material to the financial statements.

#### **NOTE Q - RATE OF RETURN**

For the years ended September 30, 2023 and 2022, the annual money-weighted rate of return on the System's investments, net of investment expenses, was 13.02% and (7.27)%, respectively. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

# NOTE R - TAX STATUS

The System meets the requirements of a governmental plan under Section 414(d) of the Internal Revenue Code (IRC). The System obtained its latest determination letter on March 12, 2014 in which the Internal Revenue Service (IRS) stated that the System, as designed, was in compliance with the applicable requirements of the IRC. The Trustees believe that the System is currently designed and being operated in compliance with the applicable requirements of the IRC. Therefore, they believe that the System was qualified and the related trust was tax exempt as of the financial date.

Accounting principles generally accepted in the United States of America require the System's Trustees to evaluate tax positions taken by the System and recognize a tax liability if an uncertain position that more likely than not would not be sustained upon examination by the IRS or U.S. DOL. The System's Trustees have analyzed the tax positions taken by the System and has concluded that as of September 30, 2023 and 2022, no uncertain positions are taken or are expected to be taken that would require recognition of a liability or disclosure in the financial statements. The System is subject to routine audits by the taxing jurisdictions; however, there are currently no audits for any tax periods in progress and the System has not been assessed any interest or penalties by the IRS or U.S. DOL.

# **NOTE S - SUBSEQUENT EVENTS**

The System has performed an evaluation of subsequent events through March 27, 2024, the date the basic financial statements were available to be issued.

On February 28, 2024, the Board of Trustees approved the Employer contribution of \$40,188,941 for the System's fiscal year ending September 30, 2023, as calculated by the System's actuary (Cheiron).

No other material events were identified by the System.

# **REQUIRED SUPPLEMENTAL INFORMATION SECTION**

#### SCHEDULES OF CHANGES IN NET PENSION LIABILITY

		For The Years Ended September 30									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014	
Discount Rate Assumption	6.44 %	6.65 %	6.51 %	6.33 %	6.69 %	7.24 %	6.67 %	6.19 %	7.29 %	7.48 %	
Total Pension Liability (A)											
Service cost	\$ 15,119,984	16,376,468	20,487,163	18,188,606	15,678,890	16,369,318	17,988,134	12,617,971	12,977,679	12,991,999	
Interest on total pension liability, including service cost	73,777,467	73,349,139	71,739,532	72,663,853	71,309,613	68,899,130	66,042,714	67,036,489	66,579,275	65,906,383	
Differences between expected and actual experience	(1,713,550)	(10,523,277)	(16,689,147)	(16,422,842)	22,854,628	(4,886,531)	3,911,067	(3,684,265)	(2,041,444)	- (B)	
Assumption changes	24,927,438	(16,598,645)	(5,578,712) (D)	42,292,759	59,418,045	(59,545,809)	(55,153,649)	131,846,504 (D)	16,248,637	6,650,362	
Benefit payments	(72,954,227)	(69,977,396)	(65,981,928)	(65,762,646)	(63,865,309)	(63,603,561)	(59,959,184)	(59,673,662)	(67,107,828)	(58,302,794)	
Refunds of Members' contributions	(7,808,563)	(7,856,810)	(5,400,986)	(4,201,135)	(4,683,627)	(4,972,550)	(3,493,396)	(2,963,770)	(2,425,249)	(2,670,671)	
Net Change In Total Pension Liability	31,348,549	(15,230,521)	(1,424,078)	46,758,595	100,712,240	(47,740,003)	(30,664,314)	145,179,267	24,231,070	24,575,279	
Total Pension Liability Beginning	1,141,728,762	1,156,959,283	1,158,383,361	1,111,624,766	1,010,912,526	1,058,652,529	1,089,316,843	944,137,576	919,906,506	895,331,227	
Total Pension Liability Ending (a)	\$ 1,173,077,311	1,141,728,762	1,156,959,283	1,158,383,361	1,111,624,766	1,010,912,526	1,058,652,529	1,089,316,843	944,137,576	919,906,506	
System Fiduciary Net Position											
Contributions - Employer	\$ 37,893,571	37,289,426	32,839,034	35,335,830	35,970,630	33,104,561	33,826,528	30,778,664	30,600,069	32,324,823	
Contributions - Members	4,267,277	4,931,551	5,269,928	5,592,594 (F)	5,110,119	4,600,917 (E)	4,456,241	4,320,337	4,202,023	4,202,765	
Contributions - Member portability and restoration	245,466	240,684	628,156	576,957	118,319	528,237	197,727	56,530	285,919	235,581	
Net investment income (loss)	79,801,713	(102,621,111)	167,070,589	43,802,433	17,514,881	51,089,258	93,520,079	52,927,643	(8,325,611)	48,094,636	
Benefit payments	(72,954,227)	(69,977,396)	(65,981,928)	(65,762,646)	(63,865,309)	(63,603,561)	(59,959,184)	(59,673,662)	(67,107,828)	(58,302,794)	
Refunds of Members' contributions	(7,808,563)	(7,856,810)	(5,400,986)	(4,201,135)	(4,683,627)	(4,972,550)	(3,493,396)	(2,963,770)	(2,425,249)	(2,670,671)	
Administrative expenses	(1,306,479)	(1,242,879)	(1,423,896)	(1,446,227)	(1,572,951)	(1,165,930)	(1,206,161)	(1,102,866)	(1,125,310)	(1,095,653)	
Net Change In System Fiduciary Net Position	40,138,758	(139,236,535)	133,000,897	13,897,806	(11,407,938)	19,580,932	67,341,834	24,342,876	(43,895,987)	22,788,687	
System Fiduciary Net Position Beginning	792,414,640	931,651,175	798,650,278	784,752,472	796,160,410	776,579,478	709,237,644	684,894,768	728,790,755 (C)	706,276,668	
System Fiduciary Net Position Ending (b)	\$ 832,553,398	792,414,640	931,651,175	798,650,278	784,752,472	796,160,410	776,579,478	709,237,644	684,894,768	729,065,355	
Net Pension Liability Ending (a-b)	\$ 340,523,913	349,314,122	225,308,108	359,733,083	326,872,294	214,752,116	282,073,051	380,079,199	259,242,808	190,841,151	

Notes:

(A) The total pension liability as of the end of each measurement year is measured as of the measurement date (October 1) at the beginning of each year and projected to the end of each year.

(B) Because the beginning and ending values are based on the same actuarial valuation (September 30, 2013) and there were no significant events, no liability gains or losses due to experience are reported for the year ended September 30, 2014.

(C) The September 30, 2014 System fiduciary net position was restated (decreased) by \$274,600 from recording the beginning net pension liability resulting from implementing GASB 68 for the System's staff participation in ERS during the year ended September 30, 2015.

(D) The actuarial assumptions were updated based on actuarial experience reviews for the five year period (2016-2020) and (2011-2015), and were first effective with the actuarial valuation as of October 1, 2021 and 2016.

(E) Proposition P wage increase became effective in July 2018.

(F) There were Member contributions for 27 payroll periods received during the fiscal year ending September 30, 2020, which happens every 11 years. There were 26 payroll periods during all other fiscal years presented.

#### SCHEDULES OF NET PENSION LIABILITY AND RELATED RATIOS

	September 30									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability System fiduciary net position Net Pension Liability	\$ 1,173,077,311 832,553,398 \$ 340,523,913	1,141,728,762 792,414,640 349,314,122	1,158,383,361 798,650,278 359,733,083	1,111,624,766 784,752,472 326,872,294	1,111,624,766 784,752,472 326,872,294	1,010,912,526 796,160,410 214,752,116	1,058,652,529 776,579,478 282,073,051	1,089,316,843 709,237,644 380,079,199	944,137,576 684,894,768 259,242,808	919,906,506 729,065,355 190,841,151
System Fiduciary Net Position as a Percentage of the Total Pension Liability	71.0	∕ <b>₀</b> 69.4	68.9	70.6	70.6	78.8	73.4	65.1	72.5	79.3
Covered Payroll (including DROP participants)	\$ 72,927,859	77,382,984	83,068,458	82,639,813	82,494,022	76,710,452	76,141,625	72,684,487	72,325,153	72,151,450
Net Pension Liability as a Percentage of Covered Payroll	466.9	<b>4</b> 51.4	433.1	395.5	396.2	280.0	370.5	522.9	358.4	264.5

Note: St. Louis City voters approved a 1/2 cent sales tax increase in November 2017. This increase known as Proposition P is to provide revenues for the operation of the Department of Public Safety, including: 1) hiring more police officers, 2) police and firefighter compensation, and 3) enhanced law enforcement services. This sales tax increase took effect on April 1, 2018. Police Officers each received a \$6,000 annual wage increase effective in July 2018. This will increase covered payroll by approximately \$7.6 million, a one time increase.

#### SCHEDULES OF EMPLOYER'S CONTRIBUTIONS

	For The Years Ended September 30									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Employer actuarially determined contributions Contributions in relation to the actuarially	\$ 37,893,571	37,289,426	32,839,034	35,335,830	35,970,630	33,104,561	33,826,528	30,778,664	30,600,069	32,324,823
determined contribution	(37,893,571)	(37,289,426)	(32,839,034)	(35,335,830)	(35,970,630)	(33,104,561)	(33,826,528)	(30,778,664)	(30,600,069)	(32,324,823)
Contribution Deficiency	<u>\$</u> -									
Covered Payroll (including DROP participants)	\$ 72,927,859	77,382,984	83,068,458	82,639,813	82,494,022	76,710,452	76,141,625	72,684,487	72,325,153	72,151,450
Contributions as a Percentage of Covered Payroll	52.0 %	48.2	39.5	42.8	43.6	43.2	44.4	42.3	42.3	44.8

#### THE POLICE RETIREMENT SYSTEM OF ST. LOUIS REQUIRED SUPPLEMENTAL INFORMATION -GASB STATEMENT NO. 67 PENSION ELEMENTS - SYSTEM RELATED

#### SCHEDULES OF ANNUAL MONEY-WEIGHTED RATE OF RETURN ON INVESTMENTS

	For The Years Ended September 30									
	<b>2023 2022</b> 2021 2020 2019 2018 2017 2016 2015 2014									2014
Annual money-weighted rate of return,										
net of investment expenses	13.02 %	(7.27)	25.82	5.90	2.29	7.43	13.09	7.85	(1.14)	7.08

#### NOTES TO REQUIRED SUPPLEMENTAL INFORMATION FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### 1. Changes in Benefit Terms

Changes in benefit terms must be enacted by the General Assembly of the State of Missouri. There were no changes in benefits during the year ended September 30, 2023.

#### 2. Changes in Actuarial Assumptions

The blended discount rate of 6.44% was used to measure the total pension liability for the year ended September 30, 2023. Previously 6.65% was used for the year ended September 30, 2022. This change resulted in an increase in the total pension liability.

#### 3. Changes in Actuarial Method

None

#### 4. Method and Assumptions used in Calculations of Actuarially Determined Contributions

The actuarially determined employer's contributions were calculated as of the September 30 preceding the fiscal year in which contributions are made. That is, the employer's contribution calculated as of the September 30, 2022 actuarial valuation was made during the fiscal year ended September 30, 2023. The following actuarial methods and assumptions were used to determine contribution rates reported in the schedules of employer's contributions (schedule):

Actuarial methods:	
Valuation date	October 1, 2014 through 2023
Actuarial cost method:	
GASB reporting	2014 - 2023 Entry Age Normal
Funding requirements	2014 - 2023 Aggregate, reduced by employee contributions
Amortization method/period	2014 - 2023 None - Aggregate is funded over the future working lifetime of current participants
Asset valuation method (funding)	2014 - 2023 5-years smoothed market
Asset valuation method (GASB 67)	2014 - 2023 Fair value
Actuarial assumptions:	
Investment rate of return	2014 - 2015 7.75%, 2016 - 2020 7.5%, 2021 - 2023 7.00%, net of 0.15% administrative expense
Long-term municipal bond rate	2014 - 2015 - 3.71%, 2016 - 3.06%, 2017 - 3.64%, 2018 - 4.18%, 2019 - 2.66%,
	2020 - 2.21%, 2021 - 2.26%, 2022 - 4.02%, 2023 - 4.09%
Rate of payroll growth	2014 - 2018 Varies by age 3% to 6.5%, including merit and promotions
	2019 - 2023 Varies by age 3% to 6.25%, including merit and promotions
Consumer price inflation	2014 - 2023 2.5%
Mortality (ordinary)	2014 - 2015 RP-2000 Blue collar combined projected to 2018
	2016 - 2021 RP-2014 Blue collar projected generationally with MP-2015
	2022 - 2023 Pub-2010 Safety Employee Below-Median Income Weighted mortality,
	projected fully generationally with Scale MP-2020
Mortality (accidental)	2014 - 2022 0.03% per year for all ages in addition to ordinary mortality
Mortality (disabled)	2014 - 2015 RP-2000 disabled retiree mortality projected to 2018
	2016 - 2021 RP-2014 disabled retiree projected generationally with MP-2015 with 0.9 adjust-
	ment with 0.9 adjustment male and no adjustment female
	22 - 2023 Pub-2010 Safety Disabled Retiree mortality, projected fully generationally with Scale MP-2020
Mortality (retiree)	2014 - 2021 RP-2014 Blue collar projected generationally with MP-2015 with 1.15 adjustment
	2022 - 2023 Pub-2010 Safety Healthy Retiree Below-Median Income Weighted mortality,
	projected fully generationally with Scale MP-2020
Mortality (beneficiaries)	2022 -2023 Pub-2010 General Retiree Below-Median Income Weighted mortality,
	projected fully generationally with Scale MP-2020

#### NOTES TO REQUIRED SUPPLEMENTAL INFORMATION FOR THE YEAR ENDED SEPTEMBER 30, 2023 (Continued)

#### 5. GASB 67 Ten-year Required Supplemental Schedules

Required supplemental schedules are required to present 10 years of information. However, the information in the schedules are not required to be presented retroactively.

#### 6. Money-weighted Rate of Return

The annual money-weighted rate of return is computed assuming investment yield is received at end of each month and on the actual or approximate date of contributions, benefit payments, and expenses.

#### 7. Discount Rate used to Calculate the Present Value of Future Benefits

The discount rate used to calculate the present value of future benefit payments for reporting purposes is based upon the projected fiduciary net position using actuarial assumptions about contributions, benefit payments, and the long-term rate of return. If the projected fiduciary net position is not sufficient to cover projected benefit payments, a blended discount rate is required using both the weighted average of the long-term rate of return and the high grade bond muni-bond rate for periods after the fiduciary net position is exhausted. The System currently uses the long-term discount rate of 7.0% and expects assets will be sufficient to cover fiduciary net position until 2061. The muni-bond rate used in the valuation was 4.09% and is based on the Bond Buyers General Obligation 20 Year High Grade Rate Municipal Bond Index (AA/Aa or higher). Since the fiduciary net position was projected to be insufficient to make all projected benefit payments of current System Members and beneficiaries, a blended discount rate of 6.44% was used to calculate the System's present value of future benefit payments.

#### 8. Covered Payroll

The covered payroll for active Members is the payroll on which contributions to the System are based.

# SCHEDULES OF THE SYSTEM'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OF THE EMPLOYEES RETIREMENT SYSTEM OF THE CITY OF ST. LOUIS (ERS), A COST-SHARING, MULTI-EMPLOYER DEFINED BENEFIT PENSION PLAN

				S	eptember 30				
	2023	2022	2021	2020	2019	2018	2017	2016	2015
ERS' fiscal year ended September 30 (A)	2022	2021	2020	2019	2018	2017	2016	2015	2014
Proportionate Share of the Employer's Contributions	0.15 %	0.14	0.18	0.18	0.16	0.14	0.16	0.15	0.14
Proportionate Share of the Collective Net Pension Liability	\$ 540,366	248,397	506,639	384,250	274,500	248,006	333,568	330,070	221,645
Covered Payroll	\$ 366,851	341,505	437,921	423,912	388,771	341,892	378,373	348,595	343,651
Proportionate Share of the Collective Net Pension Liability as a Percentage of its Covered Payroll	147.30 %	72.74	115.69	90.64	70.61	72.54	88.16	94.69	64.50
ERS' Fiduciary Net Position as a Percentage of the Total Pension Liability	67.70 %	84.10	73.82	78.56	83.02	82.46	78.52	76.22	83.47

Notes:

(A) The System elected to report pension elements using the beginning of the year actuarial valuation as allowed by GASB 68. Therefore, the amounts presented were determined as of ERS' previous fiscal year actuarial valuations and projected to the end of the year (i.e., the September 30, 2022 pension elements are based on ERS' October 1, 2021 actuarial valuation).

(B) The System implemented GASB 68 for the fiscal year ended September 30, 2015. Years will be added to this schedule in future fiscal years until 10 years of information is provided.

# SCHEDULES OF THE SYSTEM'S CONTRIBUTIONS TO THE EMPLOYEES RETIREMENT SYSTEM OF THE CITY OF ST. LOUIS (ERS), A COST-SHARING, MULTI-EMPLOYER DEFINED BENEFIT PENSION PLAN

	For The Years Ended September 30									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	
Contractually required contribution Contributions in relation to the contractually	\$ 56,588	46,858	54,588	52,303	47,637	42,519	51,217	51,498	52,740	
required contribution	(56,588)	(46,858)	(54,588)	(52,303)	(47,637)	(42,519)	(51,217)	(51,498)	(52,740)	
Contribution Deficiency	<u>\$</u> -		<u> </u>	<u> </u>			<u> </u>			
Covered Payroll	\$ 366,851	341,505	437,921	423,912	388,771	341,892	378,373	348,595	343,651	
Contributions as a Percentage of Covered Payroll	15.43 %	13.72	12.47	12.34	12.25	12.44	13.54	14.77	15.35	

Notes to schedule:

Valuation date	Actuarially determined contributions are calculated as of October 1, 2014 through 2021
Methods and assumptions used	
to determine contribution rates:	
Actuarial cost method - 2021 through 2017	Entry age normal cost method
Actuarial cost method - 2016 through 2015	Projected Unit Credit Cost Method
Amortization method - 2021 through 2018	Fixed 20 year period as of October 1, 2015 as a level percentage of payroll/
	Future gains and losses and changes in actuarial assumptions
	will be amortized in layers over separate 20 year periods
Amortization method - 2017	Fixed 20 year period as of October 1, 2015 as a level percentage of payroll
Amortization method - 2016 and 2015	Rolling 30-year level dollar amortization of unfunded liability
Asset valuation method (funding)	5-years smoothing
Asset valuation method (GASB 67)	Fair value
Inflation	2021, 2020, 2019, 2018, 2017, and 2016 - 2.5% and 2015 - 3.125%
Salary increases - 2021, 2020, 2019, 2018, and 2017	3% plus merit component based on employee's years of service
Salary increases - 2016 and 2015	3.5% plus merit component based on employee's years of service
Investment rate of return	2021 - 7.25%, 2020, 2019, 2018, 2017, and 2016 - 7.5% and 2015 - 8%,
	net of pension plan investment expenses
Mortality rates - active - 2021	135% of the Pub-2010 General Employee Below-Median Income Weighted mortality for males and 155%
	for females projected with generationally mortality improvements from 2010 using Scale MP-2019
Mortality rates - healthy - 2021	125% of the Pub-2010 General Employee Below-Median Income Weighted mortality for males and
	120% for females projected with generationally mortality improvements from 2010 using Scale MP-2019
Mortality rates - disabled - 2021	120% of the Pub-2010 General Employee Below-Median Income Weighted mortality for males and
	110% for females projected with generationally mortality improvements from 2010 using Scale MP-2019
Mortality rates - ordinary - 2020, 2019, 2018, 2017, and 2016	RP-2000 healthy mortality 3 year set-forward with generational
	projections using scale AA
Mortality rates - ordinary - 2015	1994 Group Annuity Mortality Table
Mortality rates - disability - 2020, 2019, 2018, 2017, and 2016	RP-2000 disabled mortality 3 year set-forward with generational
	projections using scale AA
Mortality rates - disability - 2015	1953 Railroad Retirement Board disabled life mortality table

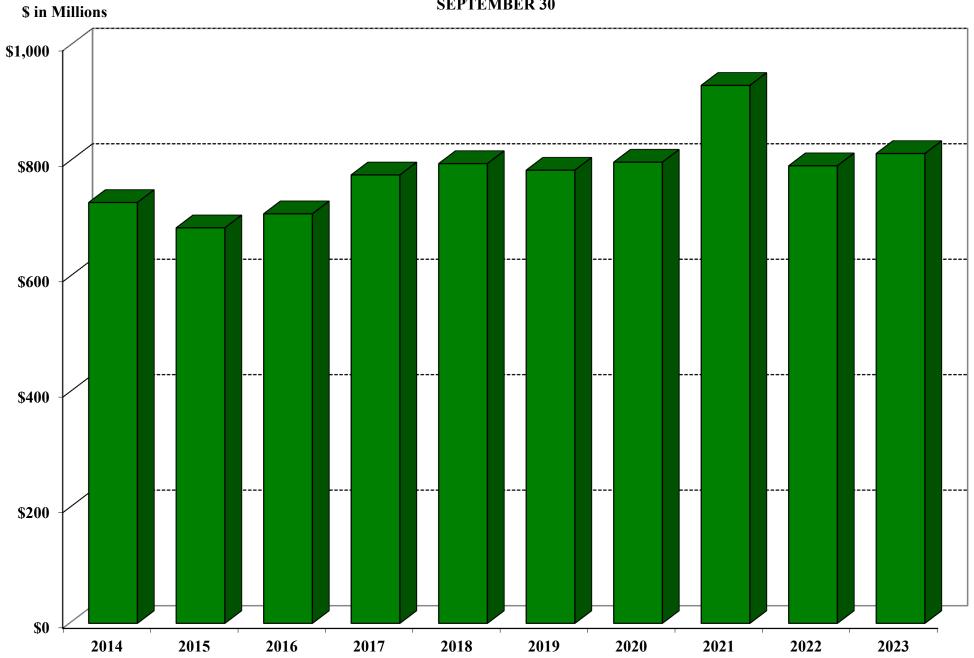
Notes:

(A) The System elected to report pension elements using the beginning of the year actuarial valuation as allowed by GASB 68. Therefore, the amounts presented were determined as of the ERS' fiscal years ended September 30, 2014 through 2021 actuarial valuations and projected to the end of the years.

(B) The System implemented GASB 68 for the fiscal year ended September 30, 2015. Years will be added to this schedule in future fiscal years until 10 years of information is provided.

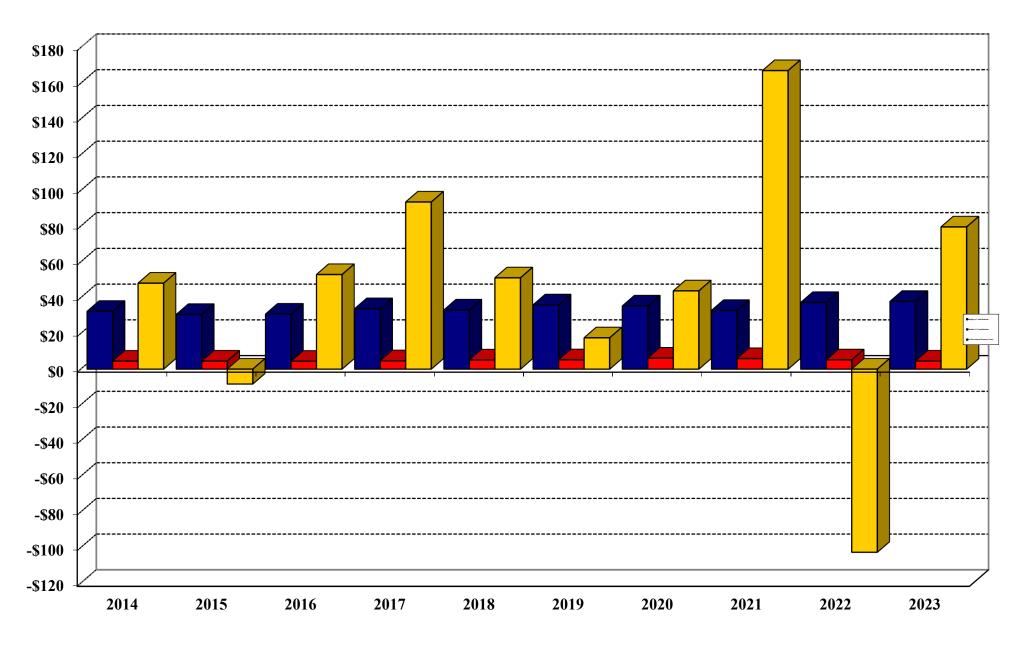
# **OTHER SUPPLEMENTAL INFORMATION SECTION**

# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS NET POSITION SEPTEMBER 30



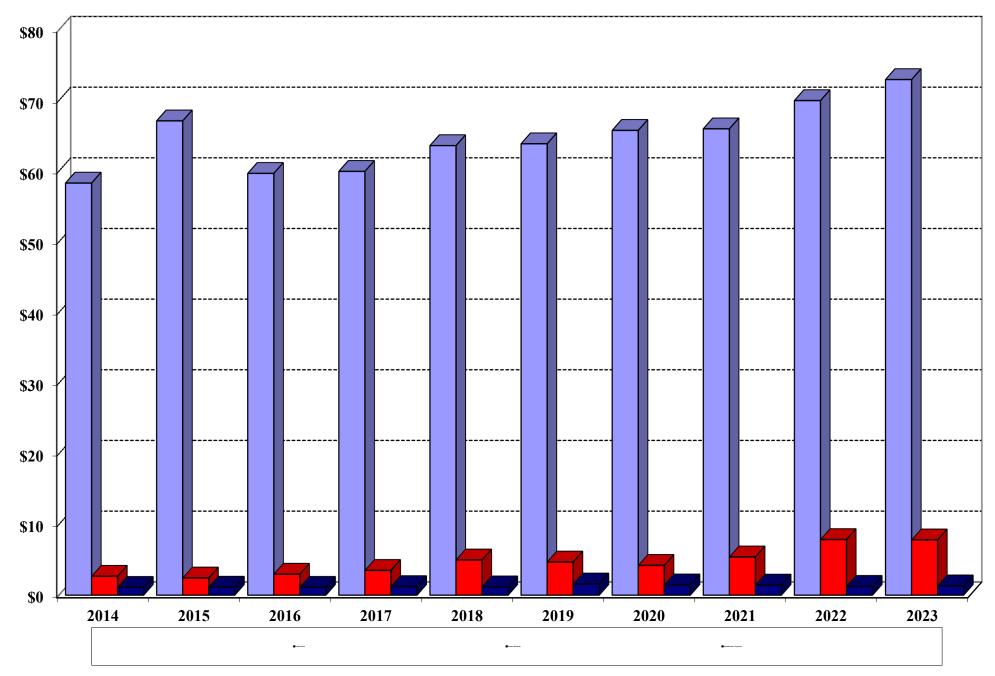
#### \$ in Millions

# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS ADDITIONS TO NET POSITION FOR THE YEARS ENDED SEPTEMBER 30

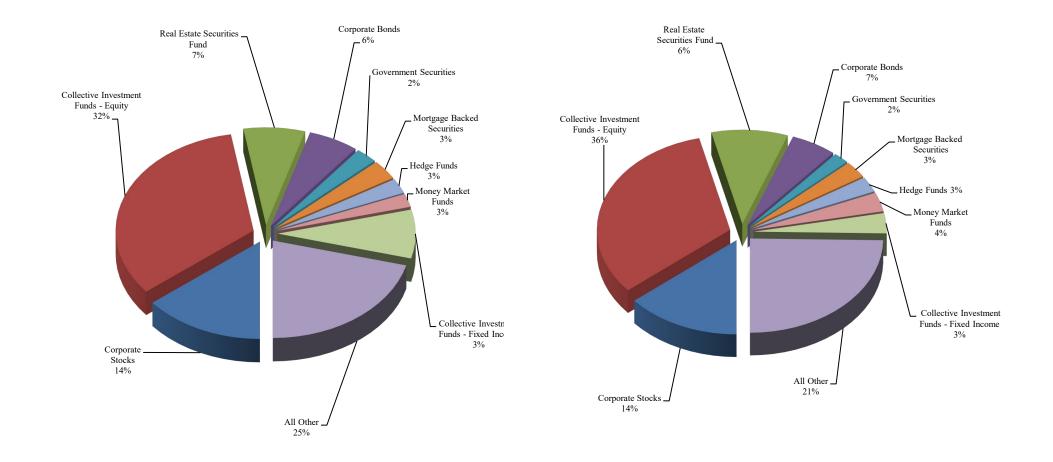


# \$ in Millions

# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS DEDUCTIONS FROM NET POSITION FOR THE YEARS ENDED SEPTEMBER 30



# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS INVESTMENTS



September 30, 2023

September 30, 2022

#### THE POLICE RETIREMENT SYSTEM OF ST. LOUIS OTHER SUPPLEMENTAL INFORMATION

	For The Years		
	Ended Sept 2023	2022	
BENEFITS PAID TO RETIREES AND BENEFICIARIES	2023	2022	
Monthly annuity:			
Accidental disability and death	\$ 5,233,254	5,086,188	
Advisor fees	\$ 5,255,254 2,457,340	2,424,130	
Consultant fees	2,437,540	2,424,130	
Dependents monthly benefits	6,402,779	6,197,767	
Medical, surgical, and hospital	42,495	107,523	
Ordinary disability	395,200	418,252	
Service retirees	49,137,717	46,854,873	
Total Monthly Annuity	65,840,958	63,298,550	
Lump sum:	05,840,958	05,298,550	
Accidental disability and death	62,435	58,512	
·	7,050,834		
Drop Total Lump Sum	7,050,854	<u>6,620,334</u> <u>6,678,846</u>	
Total Lump Sum	7,115,209	0,078,840	
Total Benefits Paid To Retirees And Beneficiaries	\$ 72,954,227	69,977,396	
ADMINISTRATIVE EXPENSES			
Personnel costs:			
Salaries	\$ 193,088	165,950	
Payroll taxes	13,982	11,874	
Insurance - workers compensation	2,319	2,074	
Employee benefits:			
Pension expense	70,902	18,899	
Group medical and life insurance	27,426	24,012	
Total Personnel Costs	307,717	222,809	
Bank charges	12,602	12,031	
Board of Trustees account	12,054	17,453	
Committee	64,534	111,084	
Computer and website	134,707	129,234	
Cost allocated from the City	33,519	26,281	
Depreciation	16,336	24,537	
Equipment rental and maintenance	13,077	10,661	
Insurance	83,189	85,216	
Medical reviews, consulting, and investigations	101,438	153,635	
Office supplies and expenses	11,848	10,723	
Post-retirement and employee health care benefits	4,476	3,853	
Postage	24,976	19,277	
Professional fees:			
Accounting	98,165	38,292	
Actuary	64,545	55,900	
Investment consultant	220,000	238,333	
Outside general counsel	55,618	36,295	
Repairs and maintenance	15,275	13,194	
Telephone	7,844	8,972	
Utilities	24,559	25,099	
Total Administrative Expenses	<u>\$ 1,306,479</u>	1,242,879	

#### INVESTMENT MANAGEMENT AND CUSTODIAL FEES

	For The Years Ended September 30		
	2023	2022	
Investment management fees:			
Blackrock Institutional Trust Company, N.A.	\$ 249,028	223,634	
Commerce Bank N.A.	223,294	237,360	
Kennedy Capital Management, Inc.	218,149	222,419	
Lazard Asset Management, Inc.	-	26,756	
MFS Institutional Advisors, Inc.	171,879	191,718	
Neumeier Poma Investment Counsel, LLC	246,672	280,882	
Silchester International Investors, LLP	344,244	367,929	
Wellington Trust Company, N.A.	173,050	204,644	
Westfield Capital Management Company, L.P.	206,462	218,044	
	1,832,778	1,973,386	
Securities lending fees:			
The Northern Trust Company	1,757,111	252,814	
Custodial fees:			
The Northern Trust Company	190,883	207,693	
Total Investment Management And Custodial Fees	\$ 3,780,772	2,433,893	

The System bears its share of fund operating expenses (including the investment management fees) which are deducted directly from each individual fund's assets for the following investment funds:

Dover Street IX L.P. (Partnership Interest) ElmTree Net Lease Fund IV, L.P. (Real Estate Separate Account) ElmTree Net Lease Fund V, L.P. (Real Estate Separate Account) EnTrust Capital Diversified Fund QP, Ltd. (Hedge Fund) EnTrust Special Opportunities Fund III, L.P. (Hedge Fund) EnTrust Special Opportunities Fund IV, L.P. (Partnership Interest) Falcon E&P Opportunities Fund, L.P. (Partnership Interest) GQG International Equity Fund (Partnership Interest) Hancock Timberland and Farmland Fund, L.P. (Partnership Interest) HarbourVest 2020 Global Fund, L.P. (Partnership Interest) H.I.G. Middle Market LBO Fund IV, L.P. (Partnership Interest) IFM Global Infrastructure (U.S.), L.P. (Partnership Interest) MetLife Emerging Markets (Partnership Interest) Neuberger Berman Secondary Opportunities Fund III, L.P. (Partnership Interest) Neuberger Berman U.S. Equity Index PutWrite Fund, LLC (Hedge Fund) Parametric Defensive Equity Fund LLC (Partnership Interest) Petrocap Partners II, L.P. (Partnership Interest) Petrocap Partners III, L.P. (Partnership Interest) Principal U.S. Property Account (Real Estate Separate Account) RCP Multi-Strategy Fund, L.P. (Partnership Interest) RCP Multi-Strategy Fund II, L.P. (Partnership Interest) Salient Zarvona Energy Fund II-A, L.P. (Partnership Interest) Siguler Guff Small Buyout Opp IV, L.P. (Partnership Interest) Ullico Infrastructure Taxable Fund, L.P. (Partnership Interest) Wind Point Partners X-B, L.P. (Partnership Interest) Zarvonia III-A, L.P. (Partnership Interest)

# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS OTHER SUPPLEMENTAL INFORMATION

# SUMMARY OF INSURANCE COVERAGE

Туре	Policy Term	Coverage
Fiduciary liability	November 1, 2022 to November 1, 2023	\$ 10,000,000
Directors and Officers liability	November 1, 2022 to November 1, 2023	5,000,000
Commercial general liability	November 1, 2022 to November 1, 2023	2,000,000
Cyber and privacy liability	May 31, 2023 to May 31, 2024	3,000,000
Umbrella liability	November 1, 2022 to November 1, 2023	1,000,000
Employee dishonesty, forgery, and computer fraud	November 1, 2022 to November 1, 2023	1,000,000
Non-owned automobile	November 1, 2022 to November 1, 2023	1,000,000
Property: Building Personal property	November 1, 2022 to November 1, 2023	2,618,091 1,805,650

# THE POLICE RETIREMENT SYSTEM OF ST. LOUIS OTHER SUPPLEMENTAL INFORMATION

# **HISTORICAL TREND INFORMATION - 10 YEARS**

Additions to net position:

			Cont	ributions				Net		
For The Years Ended September 30 Employer		Members		Portability And Restorations		Investment Income (Loss)		Total		
2023	\$	37,893,571	\$	4,267,277	\$	245,466	\$	79,801,713	\$	122,208,027
2022		37,289,426		4,931,551		240,684		(102,621,111)		(60,159,450)
2021		32,839,034		5,269,928		628,156		167,070,589		205,807,707
2020		35,335,830		5,592,594		576,957		43,802,433		85,307,814
2019		35,970,630		5,110,119		118,319		17,514,881		58,713,949
2018		33,104,561		4,600,917		528,237		51,089,258		89,322,973
2017		33,826,528		4,456,241		197,727		93,520,079		132,000,575
2016		30,778,664		4,320,337		56,530		52,927,643		88,083,174
2015		30,600,069		4,202,023		285,919		(8,325,611)		26,762,400
2014		32,324,823		4,202,765		235,581		48,094,636		84,857,805

Deductions from net position:

For The Years Ended September 30	Benefits Paid		Refunds To Members		Admini- strative Expenses		Total	
2023	\$	72,954,227	\$	7,808,563	\$	1,306,479	\$	82,069,269
2022		69,977,396		7,856,810		1,242,879		79,077,085
2021		65,981,928		5,400,986		1,423,896		72,806,810
2020		65,762,646		4,201,135		1,446,227		71,410,008
2019		63,865,309		4,683,627		1,572,951		70,121,887
2018		63,603,561		4,972,550		1,165,930		69,742,041
2017		59,959,184		3,493,396		1,206,161		64,658,741
2016		59,673,662		2,963,770		1,102,866		63,740,298
2015		67,107,828		2,425,249		1,125,310		70,658,387
2014		58,302,794		2,670,671		1,095,653		62,069,118